



2019 Judiciary of Guam ANNUAL REPORT



Justice Robert J. Torres, Jr. , Chief Justice F. Philip Carbullido, Justice Katherine A. Maraman

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Message from the Chief Justice and the Administrator of the Courts

Håfa Adai!


On behalf of your third branch of government, we are proud to present the 2019 Annual Report of the Judiciary of Guam. In it, we provide a glimpse into the work of the courts during the past year, to include summaries of our various programs, reports on the performance of all court divisions, and valuable statistics on a whole host of operations. And while all of that is important, what we most hope this Annual Report conveys is the dedication, resourcefulness, and excellence of our Judiciary employees. A stable and efficient seat of justice is the cornerstone of every society, and we have worked very hard to ensure that, even in the midst of sluggish economies and hardships of every kind, justice services never falter.

In the year ahead, we are excited about the capital improvement projects in the works, which will enable us to expand already successful and proven programs to meet the growing needs of our island, to maximize efficiencies and streamline operations, and to make our courts more accessible and user-friendly for our island community. We recognize that this report is coming to you during a very difficult time – not just for Guam, but for the entire world – as we all search for ways to navigate this unprecedented global crisis resulting from the coronavirus pandemic. Thanks to the modernization of our branch in recent years, we have been able to keep our courts running – albeit in a scaled-down capacity – while still doing all we can to keep employees, patrons, and the public safe.


But we are confident that, eventually, we will all get past this. Our work will continue. Community outreach will resume. Therapeutic programs will restart. And the wheels of justice will never be brought to a halt. As a Judiciary, we look forward to implementing our plans for the future of our justice system. In the meantime, we remain committed to providing access to justice through all means available.

Please take this opportunity to learn more about how your Judiciary is working to serve you.

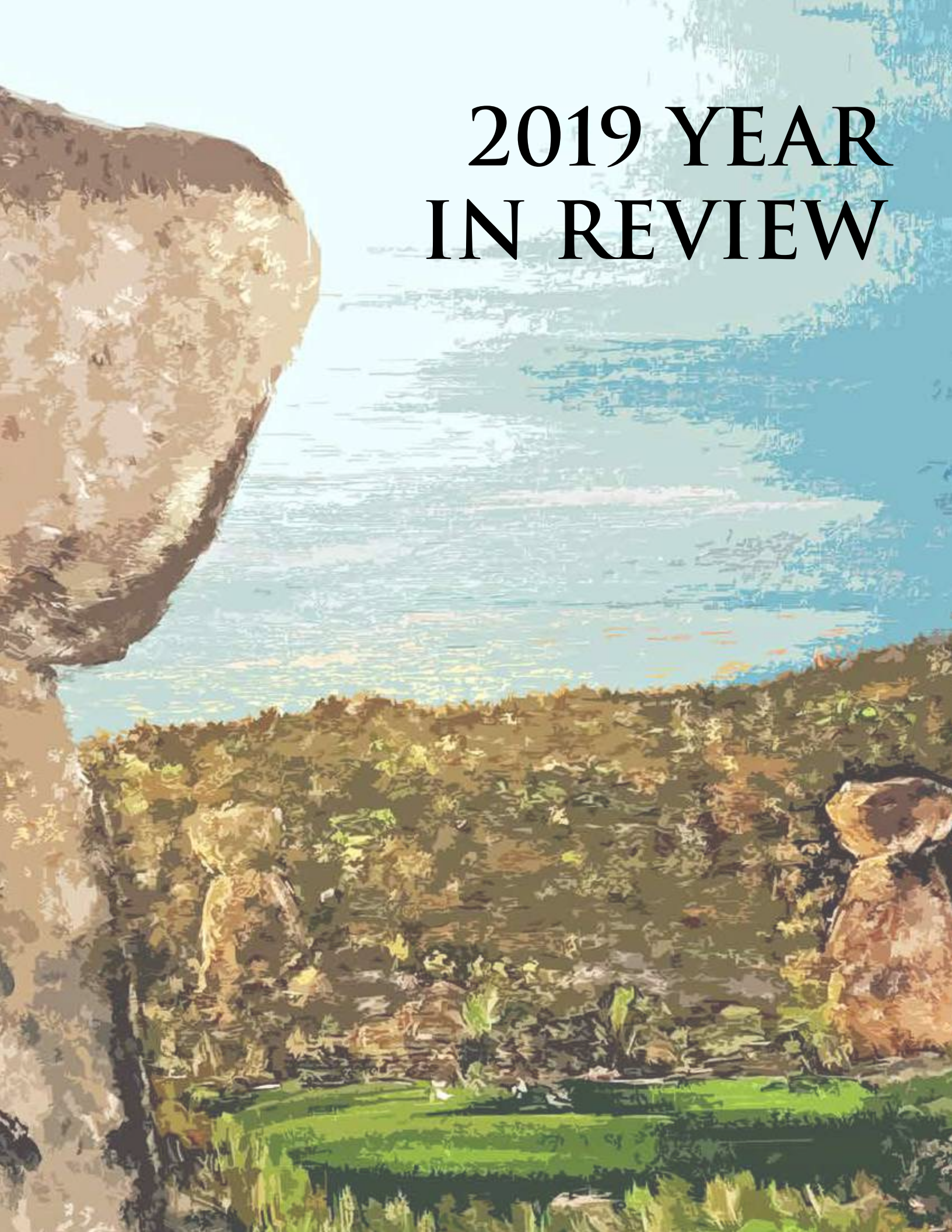
Senseramente,


F. PHILIP CARBULLIDO
Chief Justice of Guam




KRISTINA L. BAIRD
Administrator of the Courts

2019 YEAR IN REVIEW



Celebrating Women in Leadership

For the first time in history, all three branches of government in Guam were led by women, or *famala'o'an*. In January 2019, the island's women leaders hosted a dinner for Retired Judge Consuelo B. Marshall of the U.S. District Court for the Central District of California, an active member of the Pacific Judicial Council since 2006 and former Chair of the Pacific Island Committee of the Ninth Circuit Judicial Council. In attendance at the dinner were Chief Justice Katherine A. Maraman, Governor Lou Leon Guerrero, Speaker Tina Muna-Barnes, Chief Judge Frances Tydingco-Gatewood of the District Court of Guam, and local judges and attorneys.

As part of Women's History Month, the Guam Bar Association (GBA), Judiciary of Guam, and District Court of Guam held *Celebracion Famala'o'an* on March 21, 2019, at the Outrigger Guam Resort Terrace. The social event celebrated women leaders in all three branches of government, was attended by the island's female judicial officers, GBA President Jacqueline Terlaje, and women attorneys.



Villagomez-Aguon sworn in as the Chief Probation Officer

On January 23, 2019, Rossanna Villagomez-Aguon was sworn in as the Chief Probation Officer for the Judiciary Probation Services Division. She was appointed by Chief Justice Katherine A. Maraman, who said, "Rossanna brings a unique perspective to support our current juvenile justice, pretrial, and adult reform efforts in the local criminal justice system that I believe will continue to provide effective community supervision to court-involved youth and adults." Ms. Villagomez-Aguon previously served as the Chief U.S. Probation and Pretrial Services Officer for the Districts of Guam and the Northern Mariana Islands from 2007 to 2016.



Oath of Office ceremony for Chief Justice Maraman and Judge Sukola

Two longtime judicial officers successfully retained their seats on Guam's local court, after a statutorily mandated retention vote held during the 2018 General Election. On January 30, 2019, both Chief Justice Katherine A. Maraman and Judge Anita A. Sukola were sworn in for new terms in the Supreme Court of Guam and Superior Court of Guam, respectively. Chief Justice Maraman served as a trial court judge for 14 years, and was appointed to the Supreme Court in 2008. Judge Sukola has served on the Superior Court since 2002.



Judiciary Health Fair

On February 13, 2019, the Judiciary of Guam hosted a TakeCare Health Fair at the Judicial Education Center, with representatives from FHP Dental, Medical and Vision Centers. Judiciary employees were able to undergo health screening, including tests for blood glucose and cholesterol, as well as assessments for blood pressure, body mass index, body fat, and weight. Fitness outlets and gyms including Guam Aikikai, International Sports Center (ISC), Custom Fitness, Synergy Guam, and Hilton Wellness Center were on hand to share information about their services. Employees also learned about alternative medicine from Haya Foundation, substance abuse services from New Beginnings, massage therapy from Sugar Hut Express Spa and Island Touch, and healthy food options from Boka Box. Fitness sessions were also offered as part of the Health Fair, with classes in kickboxing (Activate) and yoga.

Honoring Guam's History and Cultural Heritage

From March 25-29, 2019 the Courts and Ministerial Division of the Superior Court of Guam sponsored a *Biba Mes Chamoru* Spirit Week for the employees of the Judiciary. All were encouraged to use Chamorro greetings throughout the month of *Mes Chamoru*, and were given translations to enable them to use Chamorro phrases in the courtroom, instructing people to rise (*Fanohge put fabot*) and to be seated (*Fanmatâ'chong put fabot*).

During the Spirit Week, members of the *Kotte Familia* (court family) were encouraged to honor our island's culture. On *Alâhas Lunes* (Monday), many wore traditional and Chamorro-inspired jewelry. Employees learned to weave (*mâmfolk*) coconut (*hâgon niyok*) leaves into various items, and flowers (*flores*) into headpieces (*henton ulu*) on *Mâmfolk Mâttes* (Tuesday). *Mames Metkoles* (Wednesday) included a lesson in making a delicious Chamorro dessert, while *Henton Ulu Huebes* or *Tuhong* (Thursday) encouraged employees to wear coconut leaf woven hats or headbands, or floral headpieces. The week ended with *Silebrasion Mes Chamoru*, the Chamorro Month Celebration, where employees wore traditional attire such as mestizas and muumuus or island prints, and enjoyed snacks (*merienda*) in the Judicial Center Atrium.



Ensuring Compliance with the ADA

The Judicial Council approved the Judiciary of Guam's Service Animal Policy and Procedures during its April 25, 2019 meeting, ensuring compliance with local and federal laws to accommodate individuals with disabilities, and assist in their ability to appropriately access the Judiciary's programs and services. Judiciary marshals received training in June 2019, so that supervisors were knowledgeable about the new policy and the accompanying documents (Service Animal Waiver and ADA Accommodation Request Form).

2019 State of the Judiciary Address

On May 1, 2019, Chief Justice Katherine A. Maraman gave her third and final State of the Judiciary Address in her term as Chief Justice at the Guam Congress Building. Chief Justice Maraman highlighted the Judiciary of Guam's work with its progress in delivering the judicial branch's core mandates, even with the challenges of reduced appropriations in consecutive years.

"When we as a court system view all those who come through our doors as individuals with distinct circumstances and needs; when we begin to see our roles as more than just adjudicating guilt or fault and we make the systemic changes to reflect that; when we understand that there are often complex situational, medical or psychological triggers that lead some people into our courts -- then I believe this is when we as a Judiciary rise up and live out our highest purpose."



Guam Adult Reentry Court Formally Established

The first two participants of the Guam Adult Reentry Court successfully completed the treatment court on May 14, 2019, after nearly one year in the program. Led by the Judiciary of Guam, government and community-based organizations developed a strategic plan to ensure comprehensive, individualized service delivery for participants. Pre-release services include education, job skills training and treatment for substance abuse. Post-release services include counseling services, educational and job training programs, and housing and public assistance to qualified participants. "We have stayed true to the Reentry Court's mandate of organizational development, the use of risk and needs assessments, quality improvement, and data collection and management," said Presiding Judge Alberto C. Lamorena III, who presided over the Reentry Court.



Training to Promote a Trauma-Informed Approach

In May 2019, federal funding from the Substance Abuse and Mental Health Services Administration (SAMHSA) enabled 37 facilitators to receive trauma-informed training, using the Helping Men Recover curriculum developed to address men's unique issues and needs. Currently, 86% of the Judiciary of Guam's SAMHSA Adult Drug Court (ADC) Program participants are males, which reflects the program's historical trends. As such, it was important for ADC staff to be trained in an evidence-based trauma curriculum specifically for males. The 37 facilitators included Judiciary representatives from Client Services and Family Counseling, contracted therapists, and other treatment courts. The funding also enabled training of partner representatives and treatment providers, Guam Behavioral Health and Wellness Center, Lighthouse Recovery Center, Oasis Empowerment Center, WestCare Pacific Islands, TOHGE, Department of Corrections, and Sanctuary, Inc.



Launch of Employee Assistance Program

During the summer of 2019, the Judiciary of Guam launched its Employee Assistance Program (EAP), a voluntary, confidential referral program to help Judiciary employees with various life challenges that can affect their job performance, health, and personal well-being. The program was formally approved by the Judicial Council in January 2019, and is the first program of its type for the Government of Guam.

As part of the launch, 287 Judiciary employees attended an overview training in June 2019, learning about the EAP and how to access its services, and a presentation on effective stress management. EAP Coordinator Michelle "Nikki" Cruz used the results of employee surveys to facilitate presentations covering topics such as budgeting, home ownership, credit scores, diabetes, nutrition, suicide awareness, yoga, and mindfulness techniques. Presentations were conducted by representatives of Bank of Guam, Bank of Hawaii, SDA Wellness Center, and Guam Behavioral Health and Wellness PEACE Office. Nearly 100 employees attended the EAP presentations, which were held during lunch and after working hours. The EAP also helped employees with individual requests for assistance and referrals on a confidential, case-by-case basis.

Judiciary Receives Fifth Pro Patria Award

For the fifth time in six years, the Judiciary of Guam received the Pro Patria Award presented by the Employer Support of the Guard and Reserve (ESGR) Guam-CNMI Committee. During a ceremony on June 13, 2019, Justice F. Philip Carbullido and Deputy Administrator Robert Cruz received the recognition on behalf of the judicial branch. The Pro Patria Award is presented to one small, one large, and one public sector employer who has demonstrated the greatest support to Guard and Reserve employees through leadership and practices that make it easier for employees to participate in the National Guard and Reserve. It is the highest-level award bestowed by the ESGR Guam-CNMI Committee.



75th Liberation Day

In honor of the 75th Liberation of Guam, the Judiciary of Guam created a display to commemorate this important event in our history. The "Forever Tree" decorated by the Courts and Ministerial Division, reflected a patriotic theme for the annual observance, and was flanked by a U.S. flag presented by Guam Congressional Delegate Michael San Nicolas to Chief Justice Katherine A. Maraman on July 2, 2019. The flag had been flown over the U.S. Capitol for the Supreme Court of Guam in celebration of Guam's Liberation Day. The Forever Tree and U.S. flag were displayed in the Atrium of the Guam Judicial Center from July 15-23, 2019.



Judiciary Employees Prepare Agana Heights Elementary for the New School Year

Dedicated court employees helped Agana Heights Elementary School get ready for the First Day of the 2019 School Year. On July 27, 2019, employees and members of the school community planted trees on campus, and cleaned and painted sidewalks, decks, and benches in support of the "Bumblebees." The Clean Up event was the third year of a renewed partnership with Principal Hannah Gutierrez, the school's Parent Teacher Organization, and Judiciary employees.





The Judiciary of Guam

Fiscal Year 2018
A Citizen - Centric Report
Website: www.guamcourts.org



120 West O'Brien Drive Hagatna, Guam 96910

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Mission

The Judiciary administers justice by interpreting and upholding the laws, resolving disputes in a timely manner and providing accessible, efficient and effective court services.

Vision

The Judiciary will provide the highest quality of judicial services, thus enhancing public trust and confidence in Guam's independent and co-equal branch of government and becoming the model of governmental excellence.

About Us

The Judiciary of Guam is the third branch of the Government of Guam that is charged with interpreting the laws of the U.S. Territory of Guam. The Judiciary is comprised of the Superior Court of Guam and the Supreme Court of Guam of which both the trial and appellate courts provide for the settlement of disputes between parties and protects the rights of individuals as mandated in the Organic Act of Guam and the Constitution of the United States of America. The Judicial Council of Guam is the governing body of the Judiciary of Guam. Pursuant to law, it is composed of all full-time Justices of the Supreme Court, the Presiding Judge of the Superior Court, and an appointed Superior Court Judge. The current composition of the Judicial Council was created in 2003, and in 2004, after an amendment to the Organic Act of Guam effectuated by the United States Congress in Public Law 108-378, the judicial branch was declared a separate and co-equal branch of the Government of Guam. Under 48 U.S.C. § 1421-1(b), the Chief Justice of Guam retains all supervisory authority of the judicial branch. With the advice of the Judicial Council, the Chief Justice governs the divisions and offices within the Judiciary of Guam.

Demographics

(Population-167, 286 [2019 CIA World Factbook])
As of September 30, 2018, the Superior Court of Guam received 11, 021 filings and the Supreme Court of Guam recorded 65 total case filings. In 2018, the top offenses charged in the Superior Court of Guam were Possession of Schedule II Controlled Substance, Family Violence, Driving While Impaired, Assault-Recklessly Case/Attempt to Cause Body Injury and Special Allegation-Commission of a Felony While on Felony Release. The Supreme Court of Guam issued opinions in 14 civil cases, 13 criminal cases, one certified question and one writ in 2018.



Superior Court of Guam (L-R) Family Court Referee Linda L. Ingles, Magistrate Judge Jonathan R. Quan, Judge Maria T. Cenozo, Judge Arthur R. Barcos, Judge Michael J. Bordallo, Presiding Judge Alberto C. Lamorena III, Judge Anita A. Sakolski, Judge Vernon P. Perez, Judge Elyse M. Inariza, Magistrate Judge Benjamin C. Sison, Jr., Referee Maria C. Fitzpatrick, Administrative Hearings Officer B. Ann Keith.



2018 Citizen Centric Report Commended by AGA Locally and Nationally

The Judiciary of Guam released its 2018 Citizen Centric Report in September 2019, and as mandated by law, a copy was transmitted to the Speaker of the Guam Legislature, the Office of the Governor, and the Office of Public Accountability. For a second consecutive year, the Judiciary of Guam was presented a Certificate in Citizen Centric Reporting by the Association of Government Accountants (AGA) for the report's "commitment to good government and responsible fiscal action." In November 2019, the Guam Chapter of the AGA presented the Judiciary with a Gold Award for the 2018 Citizen Centric Report in a local competition.

Veterans and Military Service Recognition Ceremony

Military service members answer the call to serve our country and our island, and on November 8, 2019, the Judiciary of Guam held its annual ceremony to recognize its employees who are veterans of various branches of the military as well as those who are currently serving as Guardsmen and Reservists. The solemn ceremony, held at the Atrium of the Guam Judicial Center, included recognition of these employees, and featured the “Armed Forces Medley” as performed by the Guam Territorial Band.



Training Guam's Future Lawyers

Students from Guam's public, private, and charter high schools learned about the legal system and the nature of mock trial competition during a “Mock Trial Boot Camp” on November 9, 2019 at the Judicial Education Center. The event included workshops on opening statements, direct and cross-examination, and the rules of evidence, and was led by Superior Court Law Clerks Christopher Brown and Julian Valdes. The workshop supported and encouraged participation in Guam's Annual High School Mock Trial Competition, which is coordinated by the Judiciary of Guam in collaboration with the Guam Bar Association.

Participating schools included: Academy of Our Lady of Guam, Father Duenas Memorial School, Guahan Academy Charter School, Harvest Christian Academy, John F. Kennedy High School, Notre Dame High School, Okkodo High School, Simon Sanchez High School, and St. John's School.



New Appointments

Rossanna Villagomez-Aguon, *Chief Probation Officer*

Rossanna Villagomez-Aguon was appointed in January 2019 by Chief Justice Katherine A. Maraman and the Judicial Council of Guam. An Adjunct Instructor of Criminal Justice at the Guam Community College, Villagomez-Aguon served previously as the Chief U.S. Probation and Pretrial Services Officer for the Districts of Guam and the Northern Mariana Islands. She had also served 12 years in the Government of Guam, as a Youth Service Worker, Social Worker and Social Services Supervisor with the Department of Youth Affairs and the Department of Public Health and Social Services.

Ma. Dianne O. Gudmalin, CPA, *Finance Administrator*

Ma. Dianne O. Gudmalin was appointed in April 2019 to lead the Judiciary of Guam's Financial Management Services office. A Certified Public Accountant, she served previously as Assistant Manager of the Administrative Services Division of the Guam Economic Development Authority. Gudmalin was also a Senior Accountant with Deloitte & Touche LLP where she served as Senior-in-Charge, handling financial audits of the Government of Guam and other governmental and non-profit entities, including the Judiciary of Guam.

Dawn Blas, *Judicial Educator*

Dawn Blas was appointed in September 2019 to serve as the Judicial Educator, bringing years of experience for all levels of learning. Blas began her career at the Guam Department of Education (GDOE) as an English teacher, then began working with the University of Guam (UOG) College of Liberal Arts and Social Sciences Developmental English Program. She was involved in a new GDOE-UOG collaboration to mentor new GDOE teachers, then went on to lead the program, dedicating more time to designing and managing professional development programs to support new and seasoned employees in the education field. She also served as a traditional guardsman in the Guam Air National Guard (2000-2006).

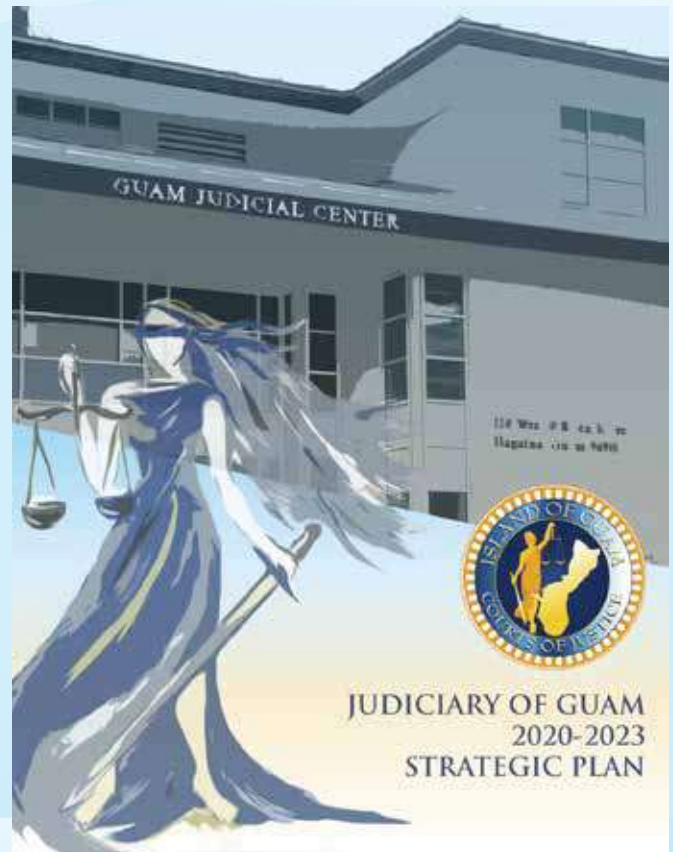
Retirements

The Judiciary of Guam extended congratulations and best wishes to 14 employees who retired in 2019. Nearly all retirees were longtime court employees: one retiree had 30 years and ten retirees had more than 20 years of Judiciary service.

RETIREE	POSITION TITLE	TOTAL YEARS
Vincent P.M. Balajadia	Deputy Marshal II	30
Rosalind C. Balajadia	Deputy Clerk Supervisor	28
Melanie W. Brennan	Chief Probation Officer	27
Norma S. Camacho	Deputy Administrator, Financial Affairs	23
Gloria Duenas Cruz	Assistant to Compiler of Laws	21
Jessica C. Cruz	Chief Deputy Clerk	3
Jesse M. Lefever	Deputy Clerk III	28
Augusto N. Martinez	Facilities Maintenance Worker	28
George M. Mateo	Deputy Marshal III	28
Pete A. Meno	Probation Officer Supervisor	28
Jesse R.A. Naputi	Deputy Marshal III	23
Frank A. Perez	Administrative Services Officer	11
Paul C. Santos	Deputy Marshal III	21
Leilani A. Toves	Court Fiscal Assistant	17

JUDICIARY OF GUAM 2020-2023 STRATEGIC PLAN

For more than a decade, the Judiciary of Guam has been and continues to be steadfast in its commitment to improve the administration of justice, engaging in strategic planning to guide the work of the court. In April 2019, the Judiciary contracted with the National Center for State Courts (NCSC) to develop an updated strategic plan. The NCSC implemented the principles of the High-Performance Court (HPC) Framework, which draws on four perspectives to aid court leaders in assessing how different groups involved in the court process are affected by its administrative practices: the customer perspective; the internal operating perspective; the innovation perspective; and the social value perspective. The process involved the use of the High-Performance Court Self-Assessment Survey, as well as phone interviews with judges and stakeholder focus groups by video conference.



Strategic Planning Workshop

On October 15, 2019, the NCSC facilitated a one-day High Performance Court/Strategic Planning workshop at the Judicial Education Center. Led by Ms. Patti Tobias, NCSC Principal Court Management Consultant, the workshop involved judicial officers, court administration and management, key government officials, and members of stakeholder groups, including: Lt. Gov. Joshua Tenorio; Major Andrew Quitugua, Guam Police Department; Director Melanie Brennan, Department of Youth Affairs; Director Linda Rodriguez, Bureau of Social Services Administration of the Department of Public Health and Social Services; Dr. Mary Okada, President of the Guam Community College; and others.

The day-long workshop began with a review of the goals and accomplishments of the 2016-2019 plan. Ms. Tobias then explained the strategic planning process and the High Performance Court Framework, and facilitated discussion on areas to be initiated, continued, and further developed. The attendees then worked in small groups for more focused discussions, and reported on goals, objectives, and implementation plans. The resulting Judiciary of Guam 2020-2023 Strategic Plan was published in December 2019.

Strategic Focus Area:

MENTAL HEALTH (MH), SUBSTANCE USE DISORDERS (SUD) AND TREATMENT COURTS

Chairperson: Chief Justice Katherine A. Maraman

Co-Chair: Judge Arthur R. Barcinas

GOAL: Increase the availability of programs, treatment, and services for persons with mental illness and substance use disorders that are proven to have positive outcomes and reduce recidivism.

Strategic Focus Area:

TECHNOLOGY

Chairperson: Justice Robert J. Torres

Co-Chair: Judge Elyze M. Iriarte (formerly co-chaired by Judge Michael Bordallo)

GOAL #1: The Judiciary will be accessible to all.

GOAL #2: The Judiciary will build an infrastructure to support future innovation.

GOAL #3: The Judiciary will protect the confidentiality of data and preserve the integrity of data.

GOAL #4: The Judiciary's information technology infrastructure will be reliable, secure, and efficient.

Strategic Focus Area:

EFFECTIVE CASE MANAGEMENT AND TIMELY RESOLUTION

Chairperson: Justice F. Philip Carbullido

Co-Chair: Judge Anita A. Sukola and Magistrate Judge Benjamin C. Sison, Jr.

GOAL #1: The Judiciary will resolve cases in a timely and efficient manner.

GOAL #2: The Judiciary will simplify and streamline court processes.

GOAL #3: The Judiciary will use existing and emerging technologies to enhance court operations.

GOAL #4: The Judiciary will use case performance data and technology to measure effective case management.

Strategic Focus Area:

EMPLOYEE EXCELLENCE AND SATISFACTION

Chairperson: Presiding Judge Alberto C. Lamorena III

Co-Chair: Referee Linda L. Ingles

GOAL #1: Judiciary employees will possess the knowledge, skills, and abilities to do their work effectively and will be ready to achieve career goals.

GOAL #2: Employees will be engaged and motivated.

Strategic Focus Area:

COMMUNITY RELATIONS/STAKEHOLDERS

Chairperson: Judge Maria T. Cenzon

Co-Chair: Judge Vernon P. Perez and Magistrate Judge Jonathan R. Quan

GOAL #1: Collaborate with partners to enhance programs and services and improve information and data sharing.

GOAL #2: Build upon relationships with court partners and stakeholders to make appropriate changes to enhance justice.

GOAL #3: Continue to educate the public to build public trust and confidence in the justice system, including its stakeholders and partners.



Pacific Judicial Council

The Pacific Judicial Council (PJC) is a regional organization of judicial officers from Guam; the Commonwealth of the Northern Mariana Islands (CNMI); the Federated States of Micronesia (FSM) and the states of Chuuk, Kosrae, Pohnpei, and Yap; American Samoa; and the Republic of Palau. The PJC provides educational and training opportunities to the judicial officers, administrators, and employees of the PJC's member jurisdictions.



PJC training events in 2019 included:

Judicial Writing Advanced Seminar, January 14 to 16, 2019, CNMI, Saipan. Prof. Joe Regalia taught the judicial officers, law clerks, and attorneys from the PJC jurisdictions about legal technology tools and led them in a hands-on writing "boot camp" focused on writing and editing skills. Supreme Court Staff Attorney, Erica Eschbach, also provided editing tips and techniques for opinion writing from the perspective of the Supreme Court of Guam.

Legal Writing Workshop, January 18, 2019, Hilton Guam Resort and Spa. Led by Prof. Joe Regalia, the judicial officers and attorneys learned to use legal technology tools, focused on editing skills, and participated in hands-on writing and editing exercises.

Court Clerk Leadership Training, April 8 to 10, 2019, Chuuk, FSM. Ninth Circuit Executive Libby Smith and Superior Court of Guam Clerk of Court Danielle T. Rosete trained more than 40 court clerks and court administrators from the PJC jurisdictions. Ms. Smith engaged the participants in an interactive discussion on *Mindful Leadership*, explaining the tenets of mindfulness and how to be a mindful leader. Clerk of Court Rosete and Judge Arthur R. Barcinas presented on *Procedural Fairness and Procedural Justice, Respect in the Workplace, Team Building, and Accountability and Court Performance*. Ms. Smith then traveled to Guam and conducted *Mindful Leadership* training at the Judicial Education Center in Hagåtña. The 35 senior clerks from the Supreme Court and Superior Court participated in discussions and hands-on training exercises, and learned about mindfulness, mindful leadership, and the seven essential practices for mindful leaders.

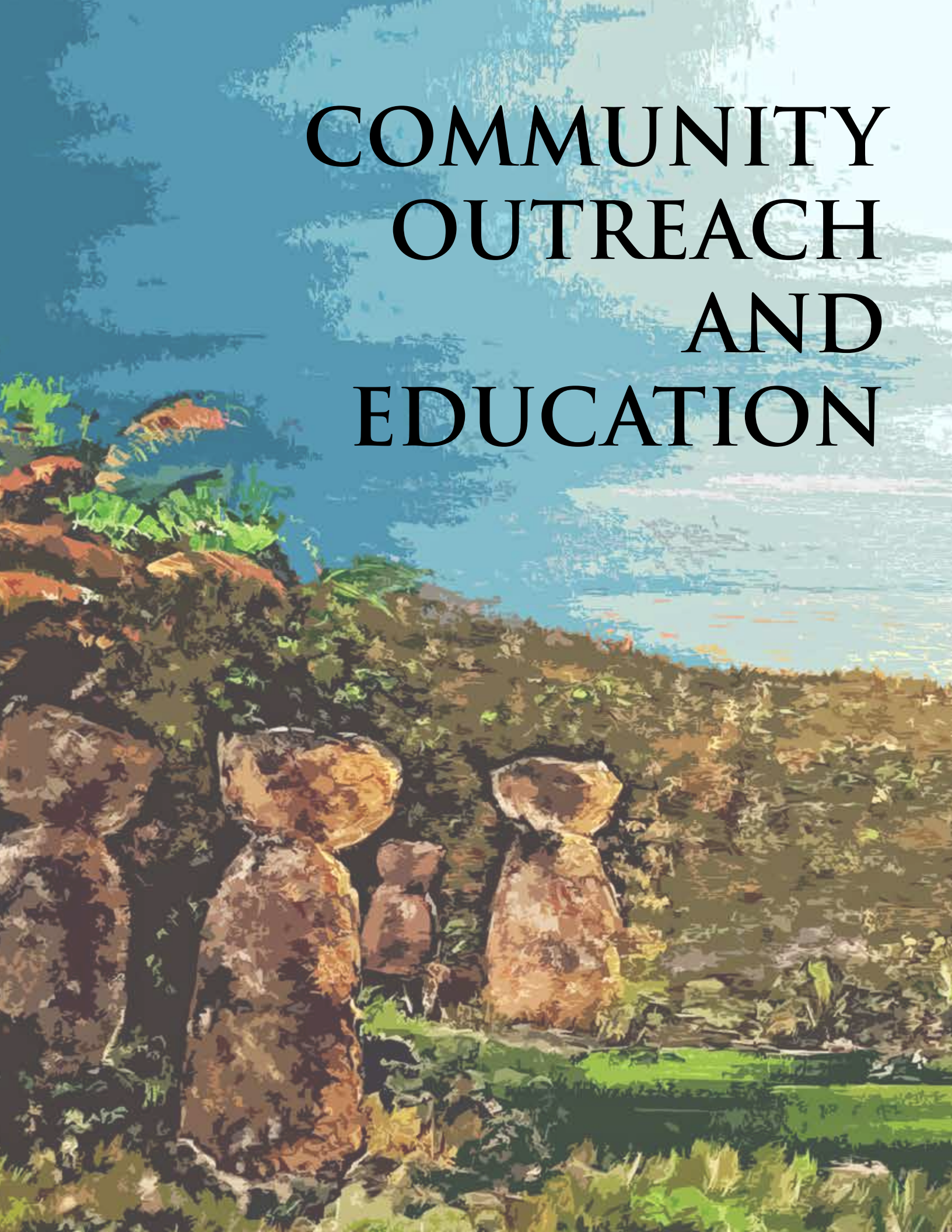
The PJC Biennial Conference, September 16 to 19, 2019, Hilton Guam Resort and Spa. Educational sessions included:

- Updates on criminal and civil cases of the U.S. Supreme Court by Prof. Kathleen Burch, John Marshall School of Law;
- *How Being Trauma-Informed Improves Judicial Decision-Making* by Dr. Lisa Callahan;
- *Accountability and Court Performance: Why Measure Performance* by Judge Arthur R. Barcinas and Superior Court of Guam Clerk of Court Danielle T. Rosete;
- *Fostering a Respectful Workplace* by Ninth Circuit Judge Margaret McKeown and Attorney Yohance Edwards;
- *Mindfulness for Judges* by Judge Ron Greenberg;
- *Juvenile Justice Reform* by John A. Tuell, BSW, MA, Robert F. Kennedy National Resource Center for Juvenile Justice; and
- Weapons training for judicial officers, facilitated by the Judiciary of Guam Marshal Services Division.

Court Interpreter Training, November 4 to 6, 2019, Pohnpei, FSM. Dr. Suzanne Zeng from the University of Hawaii and Ms. Debi Tulang-De Silva from the Hawaii State Judiciary, led sessions and trained interpreters from various PJC jurisdiction courts on the following topics: *Role of the Interpreter and Ethics; Consecutive Interpreting; Witness Testimony; Sight Interpreting; Skill Building & Practice; and Glossary Building*.



COMMUNITY OUTREACH AND EDUCATION



Law Week 2019 - “Evolving Liberty: Guam 75 Years Later”

2019 marked a special year in Guam’s history as the island celebrated the 75th anniversary of Guam’s liberation from Japanese forces in World War II. Guam’s 2019 Law Week theme, **“Evolving Liberty: Guam 75 Years Later,”** called on the community to reflect on the development of the rule of law in Guam since Liberation Day, including the rights and liberties afforded to us—and the challenges we still face—today. The Law Week sponsors, the Judiciary of Guam, the District Court of Guam, and the Guam Bar Association (GBA) hosted a series of events to celebrate Law Week. To kick off the event, representatives from all three branches of government gathered for a joint proclamation and resolution presentation.



Law Fair

Over 30 legal organizations and court partners participated in the annual Law Fair, providing outreach and education about their respective programs and services. Several hundred people visited the courthouse for this event, watching students perform mock trial plays, enjoying food from various food trucks, and participating in a scavenger hunt and passport activity that encouraged them to visit court partnership booths.



Presidential Lecture Series

In partnership with the University of Guam and its President, the University hosted a special Law Week presentation as part of its Presidential Lecture Series. The featured panelists were comprised of three distinguished Guam attorneys: Joaquin Arriola, Sr., former Speaker of the Ninth and Tenth Guam Legislatures and an active member of the Guam bar for over 65 years, who shared his experiences as a teenager during the Japanese Occupation; the Honorable Joaquin Manibusan, Jr., U.S. Magistrate Judge of the District Court of Guam, who spoke about the development of Guam law in the years following the war; and Attorney General Leevin Camacho, who focused on the unique challenges Guam continues to face as an unincorporated territory of the United States. The lecture was livestreamed on the University's Facebook page and made available on its YouTube page.



Fairy Tale Mock Trials

Island residents packed the courtrooms to observe the fairy tale mock trial plays, the most popular Law Week event. The event attracted hundreds of elementary and middle school students who enthusiastically reinterpreted classic stories in a courtroom setting. Many island residents also attended the Judiciary of Guam's Open House which included guided tours of the Superior Court of Guam and Supreme Court of Guam.



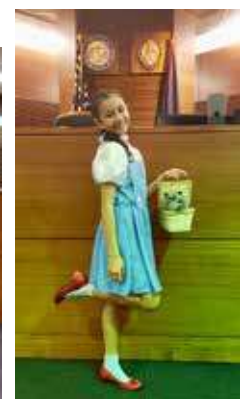
Island-wide High School Mock Trial Competition

The Law Week sponsors honored the island's high school students at a special Mock Trial Awards program held during the Law Fair for their participation in the High School Mock Trial Competition. The winners were:

- First Place – Okkodo High School
- Second Place – Academy of Our Lady of Guam
- Third Place – St. John's School



Two-time winner, Okkodo High School, represented Guam in the 2019 National Mock Trial Championship in Athens, Georgia.



Coloring, Art, and Essay Contests

The artistic talents of the island’s elementary school children in grades K-5 were displayed in the Judiciary of Guam’s atrium throughout Law Week. Hundreds of colorful artwork entries were submitted for the Art and Coloring Contest. Middle and high school students participated in the local Law Day Essay Contest, which asked them to write about what the Law Week theme, “Evolving Liberty: Guam 75 Years Later” meant to them and to include specific examples of rights and liberties afforded to the people of Guam since Liberation Day, and the challenges to liberty we continue to face today.



The following winners of the Coloring, Art, and Essay Contest were honored at a special ceremony during the Law Fair:

Coloring Contest (K – 2nd Grade)

- First Place – Hailey Jasmine R. Diaz, *Santa Barbara Catholic School*
- Second Place – Kendall Fisher, *Saint Anthony Catholic School*
- Third Place – Sabina Mercado, *Saint Anthony Catholic School*

Art Contest (3rd – 5th Grade)

- First Place – Connor Canos, *Adacao Elementary School*
- Second Place – Kirsten Flores, *C.L. Taitano Elementary School*
- Third Place – Justine Makayla Gozum, *Dominican Catholic School*

Essay Contest

Middle School

- First Place – Juliana Naval, *V.S.A. Benavente Middle School*
- Second Place – Seunggho Kang, *St. John’s School*
- Third Place – Angel Velasco, *V.S.A. Benavente Middle School*
- Honorable Mention – Pia Capati, *V.S.A. Benavente Middle School*

High School

- First Place – Britney Joy B. Sison, *John F. Kennedy High School*
- Second Place – Reese Artero, *Guam High School*
- Third Place – Seyoung Choung, *St. John’s School*
- Honorable Mention – Veronica Basilio, *Academy of Our Lady of Guam*



Hustisia Award

The Hustisia Award recognizes a person or organization that has contributed significantly to the administration of justice and good government in Guam. The 2019 Hustisia Award was presented to the Guam Chamber of Commerce, who has worked with the Judiciary of Guam for the past 15 years to provide financial and mentoring support to individuals in the Adult Drug Court and Juvenile Drug Court programs.



Race Judicata 5K Run/Walk

Hundreds of participants attended the annual Race Judicata 5K Run/Walk, dubbed as “The Carabao Run” for the second year in a row and which featured rides on a live carabao. Proceeds benefited the Guam Legal Services Corporation, the island’s only private, non-profit corporation that provides legal representation to the low-income community of Guam.



Relay for Life 2019

The Judiciary of Guam continued its long tradition of supporting the American Cancer Society’s Relay for Life held in May each year. Relay For Life brings communities together to celebrate cancer survivorship, remember loved ones lost and empower teams of families, friends and colleagues to raise funds to fight back against cancer. Team Kotte answered the call and through its fundraising efforts reached Platinum donor status. The team joined hundreds of participants from across the island at the George Washington High School track during the parade of teams, and participated in the luminaria and closing ceremonies.



Constitution Week 2019

In September, the Judiciary of Guam held its annual Constitution Week celebration to promote a better understanding of this historic document. Constitution Week was formally recognized with the promulgation of a Judicial Council resolution, and a proclamation signing with Gov. Lou Leon Guerrero. On Constitution Day, September 17, 2019, Presiding Judge Alberto C. Lamorena III appeared on KUAM Extra to discuss the importance of the Constitution and the protections it provides. Educational outreach efforts included presentations by Judiciary of Guam attorneys and law clerks to more than 200 public school students.



Back-to-Back Honors for Guam's Law Week Celebration

Two years in a row, the American Bar Association has recognized the island's annual Law Week celebration as the best in the nation. In February, the ABA formally presented the Law Day 2018 Outstanding Activity Award for Best Public Program to the Judiciary of Guam, the District Court of Guam, and the Guam Bar Association, at the ABA Midyear Meeting in Las Vegas, Nevada. In October, the ABA gave notice that Guam once again garnered the Outstanding Activity Award for Best Public Program for the May 2019 outreach events. The ABA noted that the "array of engaging Law Day activities is always so impressive." In total, Guam has received seven ABA Law Day awards since 2008 – a record unmatched by any other jurisdiction.





COLLABORATION AND PARTNERSHIPS

CSFC Guiding the Next Generation of Therapists and Counselors

Staff of the Client Services and Family Counseling Division (CSFC) played an active role in the education and training of the next generation of counselors, therapists, and social workers, by providing clinical supervision to the island's graduate students. In 2019, Judicial Therapist Intern Yvette Guison completed the 3,000 hours required for clinical licensure. After taking and passing licensure exams, she will be eligible to apply for full clinical licensure. In addition:

- Dr. Jean Wycoff supervised Ms. Angelika Beyond, who graduated in December 2019 from the University of Guam with a Master's degree in Community Counseling.
- Dr. Juan Rapadas supervised Mr. John Formoso, who is pursuing a Master's degree in Clinical Psychology from the University of Guam.
- Dr. Lisa Baza supervised Ms. Poonam Hemlani, who is pursuing a Master of Arts in Counseling at the University of Guam; and Ms. Rosario Perez, who is pursuing a Master of Social Work at the University of Hawaii-Manoa.



Angelika Beyond

The work of the graduate student interns involved assessing, evaluating, and treating court-ordered clients suffering from different emotional, behavioral, and psychological problems, related in part, to their court case. Working under close supervision by a licensed psychologist and licensed professional counselors, these students provided individual and group counseling to court clients, and applied a variety of counseling theories to issues of abuse, victimization, and adolescent behavior problems to help their clients develop positive behaviors.

Training the Island's Police Force

In partnership with the Guam Community College, Judge Maria T. Cenzone and Compiler of Laws Geraldine A. Cepeda taught classes for the Guam Police Department's 10th Police Officer Training Cycle in the summer of 2019. Classes were held at the Judicial Education Center, a state-of-the-art training center located in the Guam Law Library building. Judge Cenzone taught Criminal Procedure (CJ 150), ensuring the police officer trainees were knowledgeable about the criminal justice process, the American court system, and the U.S. Constitution with a focus on interpretation of significant U.S. Supreme Court cases. Ms. Cepeda taught Criminal Law (CJ200), introducing concepts surrounding the history, philosophy, and application of local Guam and U.S. federal law. The class also covered criminal classification and responsibility, and criminal offenses as defined in the common law and by Guam statutory law (Guam Code Annotated).

Safe and Drug-Free Schools Project

In 2019, the Judiciary's Safe and Drug-Free Schools Project continued to implement, train, and provide technical support in law-related, civic, and character-based education to the island's public and private schools. Through a school justice partnership over the past twelve years, the Judiciary of Guam and the Guam Department of Education (GDOE) aim to keep kids in school and out of court. The Project conducted training and outreach using evidence-based programs, innovative practices, and empowering strategies to spark a Kindness Revolution in our ever-changing island community. The Project endeavors to prevent youth crime, mistreatment, and violence by providing kids the tools to better problem solve, innovate, and collaborate. Judiciary certified trainers Joleen Respicio (Project Manager), Danielle Rosete (Superior Court Clerk of Court), and Lisa Baza (Individual, Marriage, & Family Therapist) train school students and staff, parents, stakeholders, and the community at large. The Project is funded primarily by the U.S. Department of Education Consolidated Grant to the Outlying Areas, administered by the GDOE Federal Programs Division.



Bullying and Violence Prevention Programs

The Judiciary's Safe and Drug-Free Schools Project implements the *Safe School Ambassadors® Program (SSA)* and promotes tenets of the *Olweus® Bullying Prevention Program* in schools to address bullying, violence, and other forms of mistreatment among youth. Both programs are nationally registered as Evidence-Based Programs and Practices that strive to improve school climate and culture, build empathy and resiliency, and promote respect for self and others. Academic performance is directly linked to the social well-being of students. In order to thrive in the learning environment, children must feel safe, happy, and supported by adults. Trainers conduct outreach throughout the school year to raise awareness by teaching students the term definitions, laws, consequences, and strategies to prevent harassment, intimidation, bullying, cyber bullying, and sexting/sex crimes using "UnSelfie" techniques and strategies, such as perspective-taking, self-control, and mindfulness. The SSA program empowers students to become Upstanders, not bystanders, and act as ambassadors in their schools and community. In September 2019, approximately 400 students and school staff from 10 schools were trained.



School Resource Officers (SRO) Program

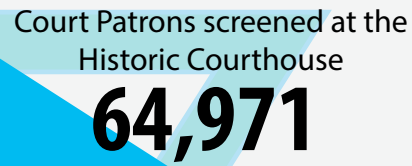
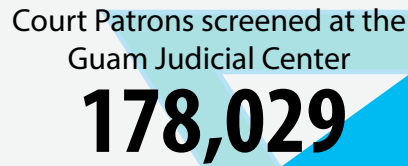
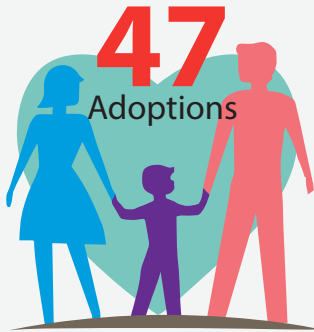
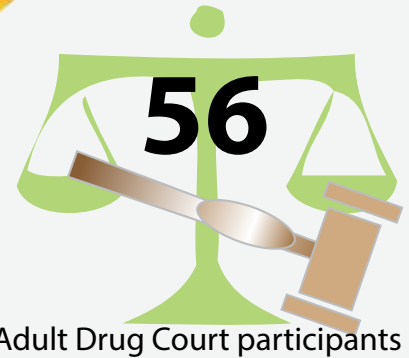
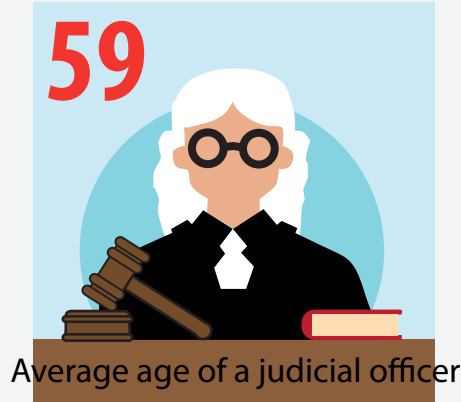
SROs are probation officers who serve as school-based law-enforcement officers assigned to Guam's public high schools during the school year and summer school. SROs' triad responsibilities include law-related educator, law enforcement officer, and informal counselor or mentor within the context of knowledge, training, and expertise as a law enforcement officer. SROs are a liaison between school, court, police, and other law enforcement officers and agencies. Three pairs of SROs were assigned to the six Guam public high schools, alternating between two high schools on instructional days from January to September 2019. They assisted in handling 169 Guam Department of Education (GDOE) level three incidents (criminal in nature) and conducted approximately 371 law-related educational sessions to students in the high schools. More than 2,400 student surveys were administered and cumulatively, students perceive the role of the SRO in schools as adding value to their respective school's safety and security. The surveys showed that 61% of students support having an SRO in the school. On average, 40% of students feel SROs have reduced disciplinary behaviors and their fear of crime; and have increased their awareness of legal matters. Twelve percent of students (282) have spoken to the SRO privately on law-related matters.

Play by the Rules™ (PBR) Program

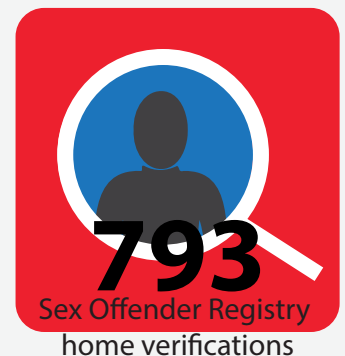
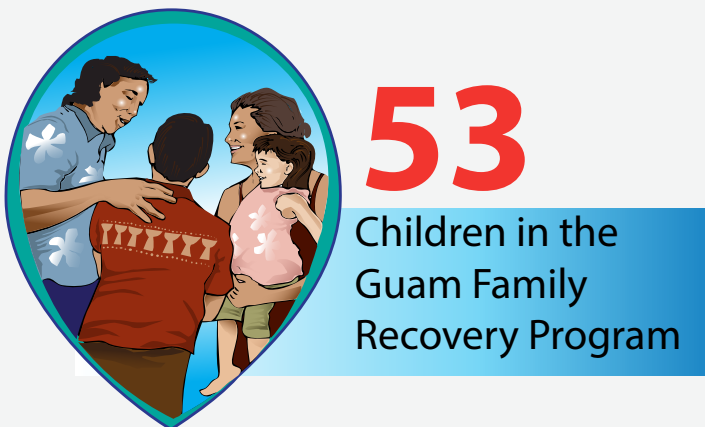
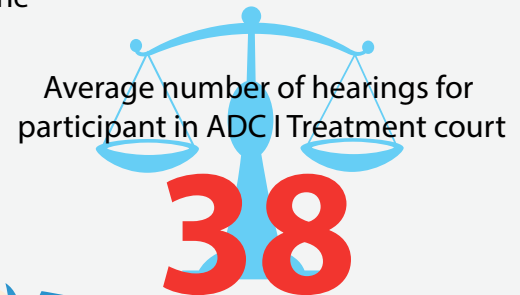
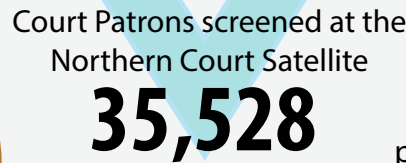
The PBR program teaches Guam-specific law to youth through a leading-edge curriculum proven to prevent youth crime. A student handbook, *Play by the Rules: Guam Laws for Youth*, with a color-illustrated, Q&A format covering over 200 laws, is provided for every student to own, take home, and share with their families. The interactive program aspires to develop more civic-minded, responsible, law-abiding young citizens. In December 2019, certified trainers conducted a workshop to school teachers.

Judiciary of Guam

Here are some interesting statistics about our court in 2019.



Court patron surveys
for Strategic Plan



1,625 
twitter followers



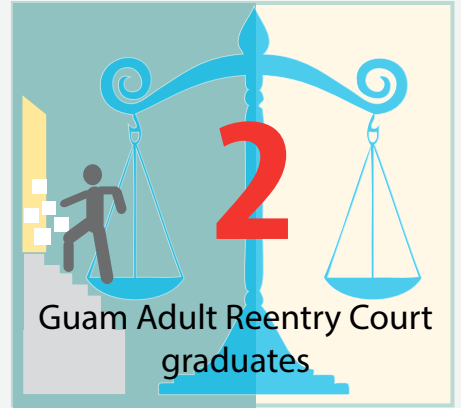
2,756

Sign Language



76

WINGS Training participants



Juvenile Drug Court Graduates



Traffic Clearances:

Dededo: **7,236**

Hagåtña: **7,736**

Court Clearances:

Dededo: **6,802**

Hagåtña: **9,758**

Swearing-In for Tax Enforcement Personnel of the Department of Revenue and Taxation

On March 1, 2019, Chief Justice Katherine A. Maraman swore in tax enforcement personnel of the Department of Revenue and Taxation (DRT) as Special Deputy Marshals, investing them with the authority to legally enforce collections of unpaid taxes for the Government of Guam. As Special Deputy Marshals, these DRT personnel may seek unpaid taxes by filing a Writ of Execution or by effectuating the service of warrants consistent with Guam law. DRT Director Dafne Shimizu and Deputy Director Michele Santos were also deputized during the event.



Leading Change: Mapping Resources Workshop

On October 17-18, 2019, the Judiciary of Guam and the Office of the Lt. Gov. Joshua F. Tenorio hosted the Leading Change: Mapping Resources Workshop at the Judicial Education Center. The workshop, facilitated by Ms. Patti Tobias of the National Center for State Courts and Dr. Mary Fegurur, Clinical Psychologist from the Guam Behavioral Health and Wellness Center, was part of a State Justice Institute initiative to improve the community and court response to mental illness. More than 70 government leaders and staff attended, including judicial officers, court supervisors and managers, senators and legislative staff, government attorneys, law enforcement, executive branch departments and agencies, and representatives from community-based organizations. The two-day workshop introduced and explained the Sequential Intercept Model (SIM), a conceptual framework for communities to organize targeted strategies to best address the behavioral health needs of justice-involved individuals at the local level. On the second day, participants were organized in separate working groups to develop an Action and Implementation Plan. Using the SIM model, the participants were able to identify local resources and gaps in services, decide on priorities for change, and develop strategies to increase networks to treatment and other services.



Marshal Services Division's Training and Staff Development

Throughout 2019, the Marshal Services Division's Training and Staff Development Services section continued its long history of providing training -- not only to the judicial branch's law enforcement officers -- but also to local and federal law enforcement and executive branch agencies.

Acting Capt. Vince Naputi and Deputy Marshal Cameron Mantanona conducted the following training events:

- Oleoresin Capsicum Aerosol Training (OCAT) Certification/Recertification; Monadnock Expandable Baton (MEB) Certification/Recertification; Tactical Handcuffing; and Judicious Use of Force Training to:
 - Department of Youth Affairs (DYA) - 3 Youth Corrections Officers
 - Department of Revenue and Taxation Division of Motor Vehicles (DMV) - 17 Employees
 - Guam Memorial Hospital Authority (GMHA) - 10 Employees
 - Guam Department of Education School Attendance Officers or truant officers (SAO) - 12 Officers
- Training in Basic Officer Survival and Introduction to Dignitary Protection, and Combatives and Gracie Survival Tactics (GST) to:
 - DYA - 3 Youth Corrections Officers
 - DMV - 17 Employees
 - GMHA - 10 Employees
- Training in Close Quarters Battle to:
 - DYA - 3 Youth Corrections Officers
 - 10 GMHA employees

In addition, the Marshal Services Division's National Criminal Information Center (NCIC) unit provided training on the Federal Bureau of Investigation's NCIC system to 49 people, and on the virtual Computerized Criminal History (vCCH) system to 56 people.

Judicial Officers Learn about Firearms and Self-Defense

During the Pacific Judicial Council (PJC) Biennial Conference held in September 2019, marshals from the Training and Staff Development Services section conducted training in firearms and self-protection to 20 judicial officers of the PJC member jurisdictions. Four classes were held in Basic Firearms Training, taught by Capt. Victor Camacho, which covered firearms safety, choosing the appropriate firearm, target acquisition, basic shooting stance, and other related matters. The judges also learned about Spontaneous Knife Defense from Magistrate Judge Jonathan Quan, Capt. Leo Diaz, Sgt. Dennis Tueller, and Deputy Marshal Dodd Montero. The three classes included demonstrations of "edge weapons" and the injuries that could be caused by them, the 12 basic strikes, safety, first aid, and environmental awareness. Magistrate Quan also demonstrated basic defense techniques, using a knife and flashlight, capable of being performed by a person of any skill level.





Operation Deviant Guard

Operation Deviant Guard is a collaborative effort focused on criminal offenders convicted of sex offenses. Two operations were held - February 25 to March 1, 2019 and August 5 to August 9, 2019, to validate the registration of sex offenders residing in Guam and to act on outstanding warrants of arrest. The operations involved the Judiciary's Sex Offender Registry Office with officer support from other units within the Probation Services Division, the Judiciary's Marshal Services Division, the Department of Corrections Parole Office, and federal agencies including the U.S. Marshals Service and the U.S. Department of Homeland Security, U.S. Immigration and Customs Enforcement. From these two operations, 252 physical addresses of registered sex offenders were verified, and five notices of non-compliance were filed with the Guam Attorney General's Office. In the August 2019 operation, 15 fugitives were arrested for various felony offenses.

Kontra I Piligru 2019 Exercise

On July 30, 2019, the Judiciary of Guam joined, for the first time, the Government of Guam and federal law enforcement agencies in the *Kontra I Piligru* exercise, a full-scale multi-agency exercise to test coordination amongst the agencies in a controlled environment. The exercise involved the island's law enforcement and emergency service agencies responding to simulations of various crisis scenarios. For the Judiciary, the simulation involved marshals and probation officers responding to an active-shooter scenario and the detonation of a "dirty bomb" within Judiciary facilities. As it was the Judiciary's first time participating in such a training, the training exercise revealed both crisis response strengths and areas for improvement.





JUDICIAL STATISTICS AND DIVISION REPORTS

Supreme Court of Guam

The Supreme Court of Guam has jurisdiction to hear appeals over any cause decided by the Superior Court of Guam or other courts created by Guam law. The Supreme Court has supervisory jurisdiction over the Superior Court and all other courts created by Guam law, and it has original jurisdiction over proceedings necessary to protect its appellate jurisdiction and supervisory authority. The Supreme Court also has the authority to make and promulgate rules governing the practice and procedure in the courts of Guam.

The Supreme Court's authority extends to attorney and judicial discipline and the practice of law in Guam, including admission to practice law and the conduct and discipline of persons admitted to practice law. The Board of Law Examiners is comprised of the Chief Justice of Guam (chairperson), the Associate Justices of the Supreme Court (members), the Presiding Judge of the Superior Court (ex officio member), and the President of the Guam Bar Association (ex officio member). The Supreme Court Clerk of Court serves as the ex officio secretary-treasurer of the Board. The Board administers the Guam bar examination, and manages the review of the character and fitness of all applicants for admission.

The Justices of the Supreme Court of Guam are:

Chief Justice F. Philip Carbullido
 Associate Justice Robert J. Torres
 Associate Justice Katherine A. Maraman

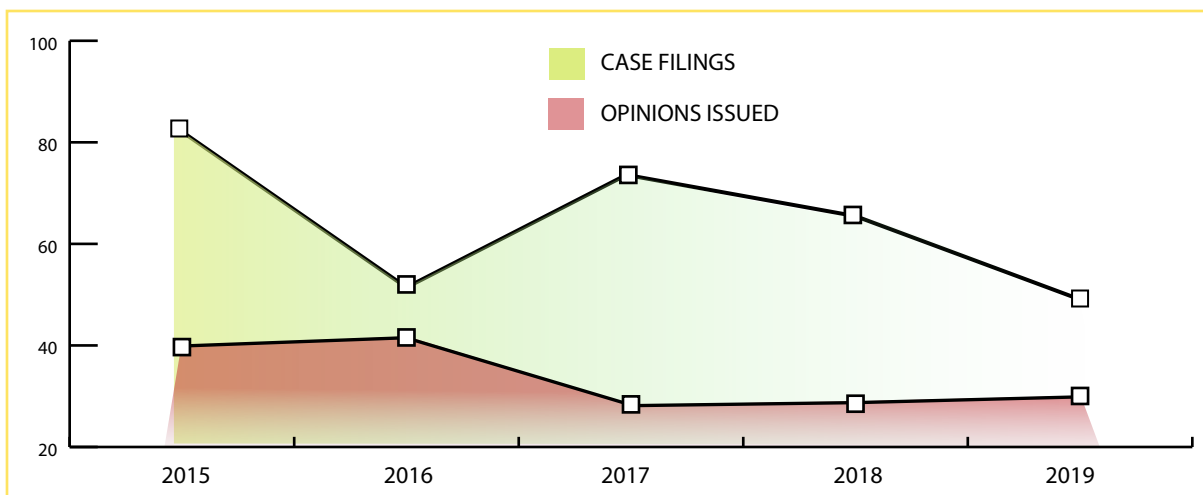
Hannah G. Arroyo, *Clerk of Court*

CHART 1: TOTAL CASE FILINGS — FIVE-YEAR TREND

CASE TYPE	2015	2016	2017	2018	2019
Appellate Procedure	0	0	0	0	0
Attorney Discipline	8	9	16	3	1
Certified Question	1	0	1	1	0
Civil Case	30	23	30	35	25
Criminal Case	40	15	19	15	20
Pro Hac Vice	1	0	0	0	0
Promulgation Order	1	1	1	3	1
Writ of Habeas Corpus	0	0	1	0	0
Writ of Mandamus	2	2	2	7	0
Writ of Prohibition	0	1	2	1	2
GRAND TOTAL	83	51	72	65	49

CHART 2: TOTAL OPINIONS ISSUED — FIVE-YEAR TREND

CASE TYPE	2015	2016	2017	2018	2019
Civil	23	14	13	14	15
Criminal	17	26	14	13	15
Certified Question	0	1	1	1	0
Writ	0	0	0	1	0
GRAND TOTAL	40	41	28	29	30



Supreme Court Offices

The Supreme Court of Guam has administrative oversight over the following offices: the Compiler of Laws, the Ethics Prosecutor, and the Public Guardian.

Office of the Compiler of Laws

Throughout 2019, the Office of the Compiler of Laws continued to provide free access to Guam’s primary legal materials through its website. Guam’s statutory code, the Guam Code Annotated, was updated four times in 2019, as new legislation was enacted into law. Superior Court of Guam decisions and orders were available for the public to read online, with new decisions posted daily, as well as historical documents going back ten years. In addition, the Supreme Court of Guam appellate opinions continue to be accessible, with new documents posted online the same day of issuance. These legal resources continue to be searchable via the Judiciary of Guam Web Search feature. Despite the challenges of a reduced staff, the Compiler’s Office continues to work toward expanding the Web Search feature to include current and historical executive orders and session laws.

Geraldine Amparo Cepeda, *Compiler of Laws and Guam Law Library Executive Director/Librarian*

Office of the Ethics Prosecutor

The Office of the Ethics Prosecutor is responsible for the investigation and prosecution of all matters involving allegations of professional misconduct by lawyers and judicial officers in the lawyer and judicial disciplinary systems, respectively, and the investigation into allegations of the unauthorized practice of law. In 2019, 27 new lawyer discipline matters were opened, in addition to 62 matters already pending. At the end of 2019, 62 matters remained open, including a number which were stayed or held in abeyance, and which consisted of: 17 opened in 2019, 14 opened in 2018, 20 opened in 2017, and 11 that were opened prior to 2016. Thus, 25 matters were brought to conclusion during 2019. One new judicial discipline matter was opened in 2019 but was closed after screening; and one matter opened in 2018 remains pending. The Office of the Ethics Prosecutor also addressed informal inquiries from members of the bar and the public regarding the lawyer and judicial discipline systems, explaining the disciplinary process to complainants and apprising them of the status of their complaints including final disposition.

Alberto E. Tolentino, *Ethics Prosecutor*

Office of the Public Guardian

The Office of the Public Guardian (OPG) serves as a guardian of the person or estate of an adult who, by reason of age, disease, or disability, is unable to properly manage and take care of him- or herself or his or her property without assistance. Referrals for guardianship services are submitted to the OPG from Superior Court of Guam judges; from families of adults who need assistance; and from government offices, including the Guam Memorial Hospital Authority and Skilled Nursing Unit, Guam Behavioral Health and Wellness Center, and Adult Protective Services of the Department of Public Health and Social Services. Community organizations, such as Catholic Social Services and St. Dominic’s Senior Care Home, also contact the OPG for referrals and assistance.

OPG services to the wards vary according to each ward’s needs. Routine activities include preparing and disbursing allowances, assisting wards with making purchases, attending medical appointments, consenting to medical procedures, renewing benefits, and providing other necessities of daily life. The OPG also takes care of the wards with their own money derived from income and/or benefits for which they are eligible.

The OPG assists and advises guardians, those who are seeking to become guardians, and the court in proceedings involving the appointment and supervision of guardians. In 2019, a total of 76 guardians attended the OPG’s Guardianship Training Program. The Public Guardian also conducted training sessions at the University of Guam for the Guam/Micronesia Geriatrics Workforce Enhancement Program on October 12, 2019 and November 14, 2019.

The OPG wards, who generally do not have family or friends to serve as guardians, received kindness and generosity during the holidays from “Cookie Elves” led by Ms. Cynthia Cabot, and the Judiciary family of judicial officers and employees, who presented the wards with gifts and baked items. The OPG also acknowledged the charitable donations by the Ann Muna family as expressions of the true meaning of Christmas: rather than giving their children presents, they gave substantial gifts to the Guma Mami’s Community Homes also known as the Mary Clare Home or the Independent Group Home.

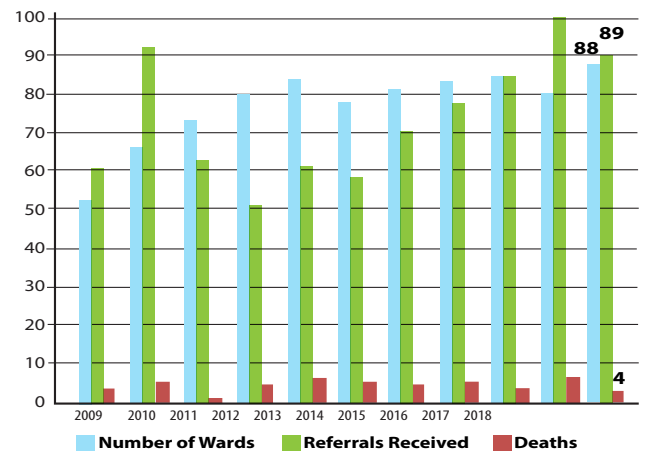
Marcelene C. Santos, *Public Guardian*

ATTORNEY DISCIPLINE MATTERS CLOSED AT YEAR END

2019	25
2018	19
2017	38
2016	12
2015	63

ATTORNEY DISCIPLINE MATTERS OPEN AND ACTIVE AT YEAR END

2019	62
2018	59
2017	29
2016	31
2015	53



Superior Court of Guam

The Superior Court of Guam, our island's court of general jurisdiction, has seven judges, two magistrates, a Family Court Referee, and an Administrative Hearings Officer. The seven judges preside over a variety of cases at the Guam Judicial Center in Hagåtña and the Northern Court Satellite in Dededo, including criminal, civil, domestic, juvenile, probate, and special proceedings cases. The magistrates have jurisdiction over certain proceedings in criminal and civil cases, uncontested divorces, and matters heard before the Small Claims Court and Traffic Court. The Family Court Referee presides over juvenile, child custody, and child support cases. The Administrative Hearings Officer adjudicates child support cases.

The judicial officers of the Superior Court of Guam are:

Presiding Judge Alberto C. Lamorena III
 Judge Anita A. Sukola
 Judge Arthur R. Barcinas
 Judge Vernon P. Perez
 Judge Maria T. Cenzon
 Judge Elyze M. Iriarte
 Magistrate Judge Benjamin C. Sison, Jr.
 Magistrate Judge Jonathan R. Quan
 Family Court Referee Linda L. Ingles
 Administrative Hearings Officer B. Ann Keith

Cases Filed	2015	2016	2017	2018	2019
Adoption	40	39	42	36	47
Child Support	170	356	321	274	273
Civil	1,182	1,155	1,340	1,226	1,481
Criminal Felony	797	768	745	772	720
Criminal Misdemeanor	996	918	752	643	588
Domestic	657	647	683	691	720
Foreign Order	4	5	1	0	1
Juvenile Delinquency	193	208	286	196	202
Juvenile Drug Court	233	200	0*	0*	0*
Juvenile Proceedings	609	504	395	436	355
Land Registration	5	3	4	6	5
Probate	208	168	204	223	202
Special Proceedings	187	220	203	218	216
Protective Orders	117	122	135	124	141
Restitution (Collection)	64	59	51	88	160
Small Claims	1,580	1,662	1,707	1,608	1,610
Traffic	11,787	8,023	7,543	4,480	5,167
Total	18,829	15,057	14,412	11,021	11,888

Since 2017, Juvenile Drug Court cases which involve a drug or alcohol offense are filed as Juvenile Delinquency cases. Juvenile Proceedings cases include juvenile guardianship matters, truancy, status offenses, and juvenile abuse and neglect cases. Domestic cases include divorce actions, custody, paternity, and child support issues.

In 2019, the Superior Court saw a slight increase in total case filings, with the increase in non-criminal filings such as civil, domestic, adoption, and protective order cases.

TOP OFFENSES CHARGED OVERALL

2019	# offenses
Family Violence	377
Driving While Impaired	237
Assault - Recklessly Cause / Attempt to Cause Bodily Injury	169
Possession of Schedule II Controlled Substance	150
Harassment	138

TOP FELONY OFFENSES CHARGED

2019	# offenses
Possession of Schedule II Controlled Substance	150
Burglary (as a 2nd Degree felony)	135
Terrorizing	129
Criminal Mischief	118
Family Violence (as a 3rd Degree Felony)	92

TOP MISDEMEANOR OFFENSES CHARGED

2019	# offenses
Family Violence	352
Driving While Impaired	237
Assault - Recklessly Cause / Attempt to Cause Bodily Injury	169
Harassment	138
Criminal Trespass	119

TOP OFFENSES CHARGED IN JUVENILE CASES

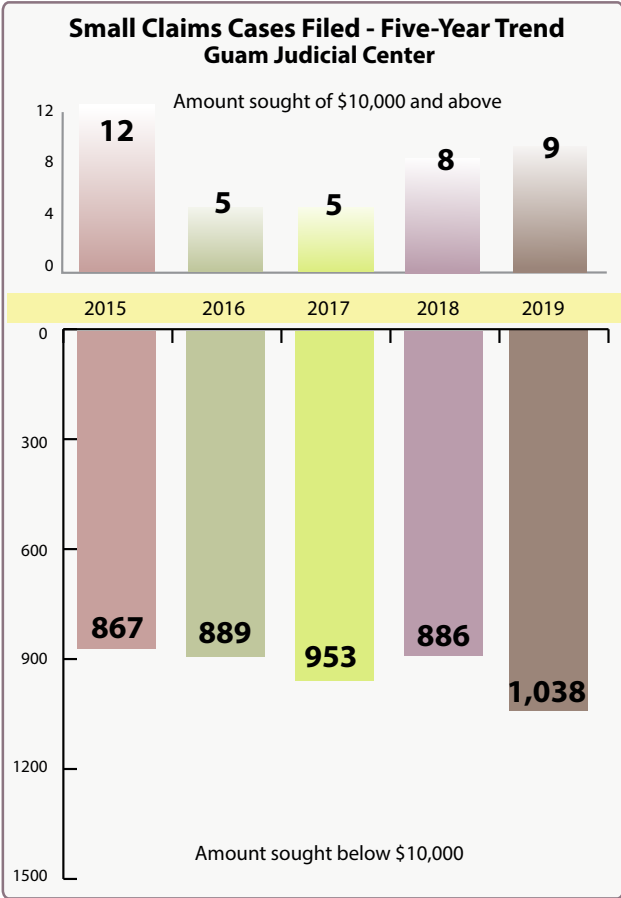
2019	# offenses
Burglary (as a 2nd Degree felony)	76
Criminal Mischief	71
Underage Consumption of Alcohol	68
Assault - Recklessly Cause/Attempt to Cause Bodily Injury	47
Beyond Control	43

TOP CAUSES OF ACTION IN CIVIL CASES

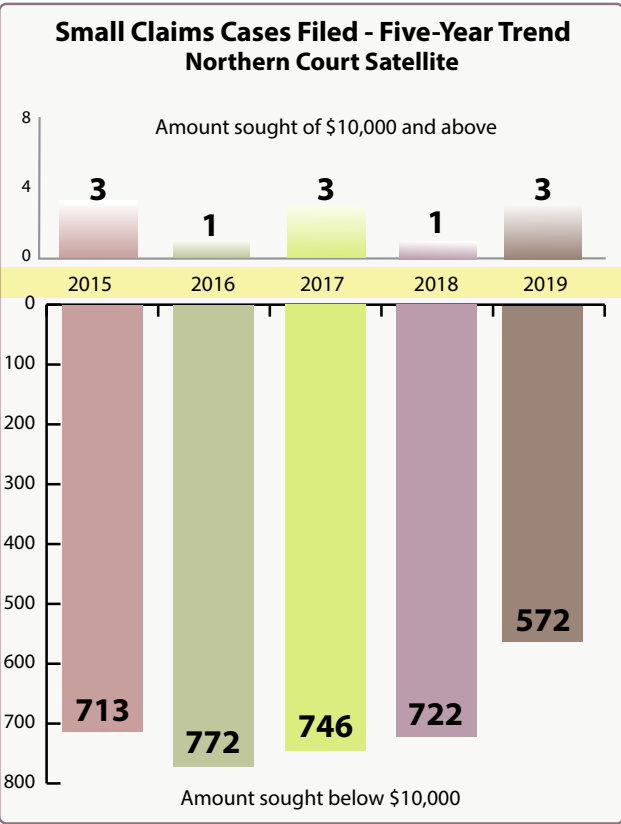
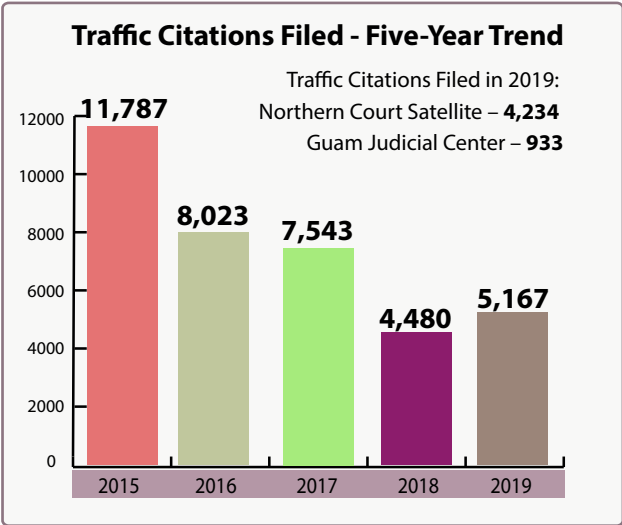
2019	# offenses
Seller Plaintiff (Debt Collection)	1,126
Unlawful Detainer	68
Intentional Tort	30
Promissory Note	30
Contract Other	29

TOP CAUSES OF ACTION IN DOMESTIC CASES

2019	# offenses
Uncontested Divorce	478
Contested Divorce	156
Child Custody	77
Annulment	6
Paternity	4



As part of the Judiciary of Guam’s Civil Justice Reform initiative launched in late 2018, the Superior Court implemented a new case cover sheet for all non-criminal filings to assess the landscape of such filings. The pilot initiative is focused primarily on civil and domestic cases and the data captured from the case cover sheet reflects the top causes of actions in civil and domestic cases.



Courts and Ministerial Division

The Courts and Ministerial Division (C&M) serves a fundamental role in the judicial process and is essential to court operations. The C&M staff provide quality, efficient, and effective service to all judicial officers, attorneys, and the public at two court locations – the Guam Judicial Center in Hagåtña and the Northern Court Satellite in Dededo. Some essential duties of C&M include managing and processing all Superior Court of Guam case filings; maintaining the custody and control of all Superior Court records; assembling juries; providing court transcription services; preparing court clearances; and processing traffic citations.

Other essential services include the fair and equitable assignment of cases to Superior Court judicial officers, providing support staff for judges’ chambers, managing the Court Interpreter Registry Program, and facilitating the use of the Self-Represented Litigants Kiosk by persons representing themselves in court proceedings. In 2019, C&M continued its efforts with the pilot Civil Justice Reform initiative and the Tax Refund Offset Program for outstanding traffic citations.

C&M includes the following units:

- Intake, Mid-intake & E-Filing
- Records
- Traffic Violations Bureau
- Small Claims Court
- Team Units
- Appeals
- Jury Unit
- Master Calendar Cases
- Court Reporters Unit
- Court Interpreter Registry Program

Danielle T. Rosete, *Clerk of Court*

Court Interpreter Registry Program

To ensure the integrity and accuracy of Judiciary of Guam proceedings and equal access to justice, the Judiciary’s Court Interpreter Registry Program (CIRP) provides language assistance and services to individuals with Limited English Proficiency or who are Deaf and Hard of Hearing. CIRP Program Coordinator David Welle conducted three Court Interpreter Basic Skills Training sessions in 2019: April 29-30, August 22-23, and December 19-20. He conducted a refresher course to 18 interpreters on November 14, 2019, enabling them to maintain their qualification on the registry.

Three Oath of Interpreter ceremonies were held in 2019, qualifying 27 new interpreters for the registry. At the end of 2019, there were 141 interpreters registered with the CIRP; 80 active and 61 inactive due to full-time employment, relocation, or death. The CIRP assists with the provision of services in the following 21 languages and dialects:

- Chuukeese/Lagoon and Outer Lagoon (20)
- Tagalog/Ilocano (10)
- Pohnpeian (8)
- Yapese/Ulithian/Satawalese/Woleian (10)
- Japanese (5)
- Korean (4)
- Mandarin Chinese (5)
- Marshallese (2)
- American Sign Language (4)
- Palauan (2)
- Russian (1)
- Vietnamese (2)
- Chamorro (1)
- Kosraean (2)
- Italian (2)
- Cantonese Chinese (2)

Jury Unit

The Jury Unit oversees the jury process for matters brought before the Superior Court of Guam and is primarily responsible for ensuring the availability of grand jurors and trial jurors. Each year, thousands of island residents representing a fair cross-section of the community are summoned for jury duty. The Jury Unit conducts orientations to provide jurors with the necessary information for jury service. In 2019, over 16,000 jurors were summoned and appeared for jury service.

Jury-Related Expenses and Trials (Fiscal Year)					
	2015	2016	2017	2018	2019
Number of Jury Trials	63	45	53	48	53
Expenses	\$591,000	\$456,000	\$455,000	\$443,000	\$537,000

JURY MANAGEMENT STATISTICS Five-Year Comparative January 1, 2015 through December 31, 2019					
CATEGORY	2015	2016	2017	2018	2019
Petit Jury Orientations	26	29	37	29	31
Petit Jury Trial Case Appearance (Days)	271	208	226	193	242
Grand Jury Selections	2	1	2	2	2
Grand Jury Appearance (Days)	192	192	188	180	187
Grand Jury Cases Heard	821	742	747	788	712
Jurors Present	16,688	15,200	16,878	14,400	16,270



Therapeutic Courts

Adult Drug Court

The Adult Drug Court (ADC) involves cases where defendants are charged with a drug offense (and may be charged with other criminal offenses). The goal of the ADC Program is to provide intensive treatment and counseling services to help participants with their substance abuse addictions. Participants eligible for the ADC Program must undergo frequent random drug testing and agree to sanctions for failure to comply with the program guidelines. There are two tracks in the ADC Program – ADC I for first-time possession offenders, and ADC II for repeat offenders whose offenses were related to drug or alcohol use.

In 2019, the ADC I Program provided drug and alcohol treatment services for 118 participants. Four graduation ceremonies were held with 22 participants successfully graduating from ADC I. The ADC II Program provided drug and alcohol treatment services for 31 participants throughout 2019. Three participants successfully graduated, ending the year with a total of 12 active participants.

Judge Anita A. Sukola *presides over the Adult Drug Court docket.*

Adult Drug Court filings:

2015

Criminal Felony – 204

Criminal Misdemeanor – 25

2016

Criminal Felony – 209

Criminal Misdemeanor – 16

2017

Criminal Felony – 176

Criminal Misdemeanor – 14

2018

Criminal Felony – 221

Criminal Misdemeanor – 1

2019

Criminal Felony – 133

Criminal Misdemeanor – 1

Family Violence Court

The Family Violence Court is an integrated domestic and family violence court that allows a family to have civil and criminal cases arising from the same incident heard by the same judge who addresses legal issues that occur within families. The “One Judge, One Family” concept helps improve caseload efficiency while increasing the services provided to victims and increasing defendant accountability. User-friendly court forms for persons seeking a restraining order are accessible at the Judiciary’s Self-Represented Litigants Kiosk and the Judiciary’s website. The Client Services and Family Counseling Division also provides individual and group counseling to defendants in criminal family violence cases.

Judge Vernon P. Perez *presides over the Family Violence Court docket.*

Family Violence Court filings:

2015

Criminal Felony – 134

Criminal Misdemeanor – 216

Protective Order – 116

Domestic – 13

Civil – 2

2016

Criminal Felony – 146

Criminal Misdemeanor – 280

Protective Order – 122

Domestic – 8

Civil – 2

2017

Criminal Felony – 154

Criminal Misdemeanor – 236

Protective Order – 135

Domestic – 13

Civil – 0

2018

Criminal Felony – 119

Criminal Misdemeanor – 193

Protective Order – 124

Domestic – 31

Civil – 1

2019

Criminal Felony – 150

Criminal Misdemeanor – 172

Protective Order – 141

Domestic – 49

Civil – 4

Juvenile Drug Court

The Juvenile Drug Court (JDC) involves juvenile cases with a drug or alcohol offense. Probation officers use evidence-based risk assessment tools to determine if a youth is eligible for the JDC Program. Participants in JDC receive drug treatment services, group counseling sessions, life skills workshops, and recreational therapy sessions, and undergo random drug testing. In 2019, there were 34 active participants in the program and 11 completed the program.

Judge Michael J. Bordallo *presided over the Juvenile Drug Court docket.*



Veterans Treatment Court

The Veterans Treatment Court (VTC) assists justice-involved veterans, diverts them into treatment, judicial monitoring, and supervision. Consistent with best practices, the VTC uses evidence-based screening and assessment tools to determine eligibility. Participants receive specialized services and support through a network of service providers, including the Guam Community-Based Outpatient Clinic, Guam Behavioral Health and Wellness Center, Guam Vet Center, and the Guam Veterans Affairs Office.

In 2019, 31 veterans actively participated in the program. The VTC held two graduations in 2019, with 10 veterans successfully graduating from the program.

Judge Maria T. Cenzone *presides over the Veterans Treatment Court docket.*



Mental Health Court

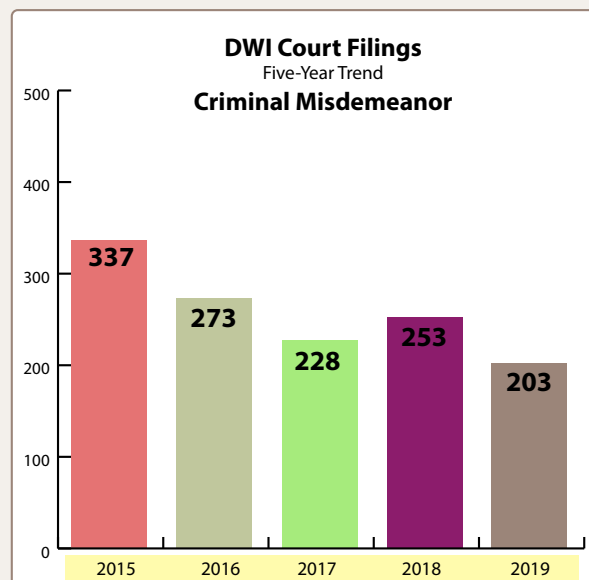
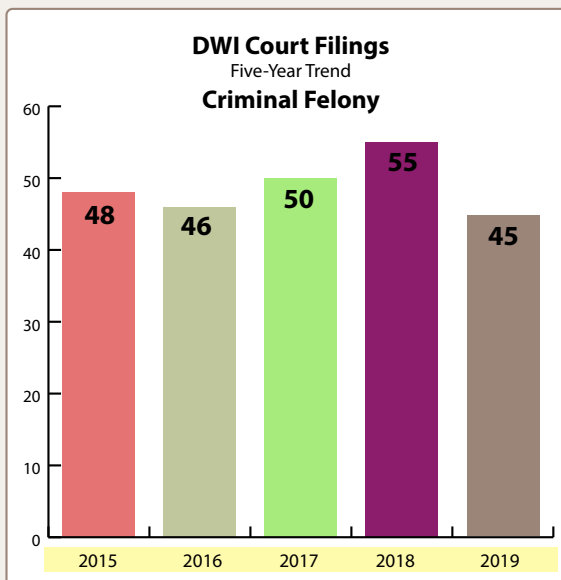
The Mental Health Court strives to provide sustainable and adequate treatment for adult defendants with a mental impairment or developmental disability – a segment of our population that too often is misunderstood and underserved. This specialty court provides wraparound community-based treatment and services to defendants diagnosed with a mental illness brought before the court for alleged criminal behavior. The court ensures that qualified defendants are appropriately screened, evaluated, and treated. In 2019, the Mental Health Court served a total of 42 clients.

Judge Arthur R. Barcinas *presides over the Mental Health Court docket.*

DWI Treatment Court

The DWI Treatment Court serves eligible defendants charged with Driving While Intoxicated (DWI) and Driving Under the Influence (DUI) offenses. Treatment aims to improve the quality of life of the participants by providing holistic supervised treatment to reduce recidivism. Forty-three participants entered the program in 2019. The program had three graduations, and 11 participants successfully graduated.

Presiding Judge Alberto C. Lamorena III *presides over the DWI Treatment Court.*



Court Administrative Services

The Administrative Office of the Courts (AOC) oversees the Judiciary’s Court Administrative Services Division, which consists of the following offices: Court Programs; Human Resources; Financial Management; Management Information Systems; and Procurement and Facilities Management. The AOC also oversees offices and programs including the Judicial Educator, Equal Employment Opportunity (EEO) Office, Employee Assistance Program (EAP), the ADA Coordinator, and Safe and Drug-Free Schools Project (a joint program with the Guam Department of Education).

Court Programs Office

The Court Programs Office (CPO) is responsible for obtaining and managing federal grants to fund Judiciary programs and initiatives. These grants allow the Judiciary to develop new programs in response to the emerging needs of the community, and to enhance existing initiatives, without relying solely on local appropriations. The CPO’s consistent performance in compliance monitoring and programmatic and fiscal reporting has assured grantors that the Judiciary is a responsible administrator of federal monies.

Funding of \$1,583,402 was awarded in 2019 for new programs and projects, including:

- \$499,775 for the Driving While Intoxicated Treatment Court Enhancement Program
- \$168,601 for the Automated Fingerprint Identification System (AFIS)
- \$50,000 for the Guam Historic Courthouse Restoration Planning Project
- \$50,000 for the Assessment of the Superior Court Case Assignments Project

In addition to these projects, the CPO continues to manage the Judiciary’s 18 projects from previous fiscal years, by ensuring programmatic and financial compliance with all federal regulations and requirements.

Cerina Y. Mariano, *Court Programs Administrator*

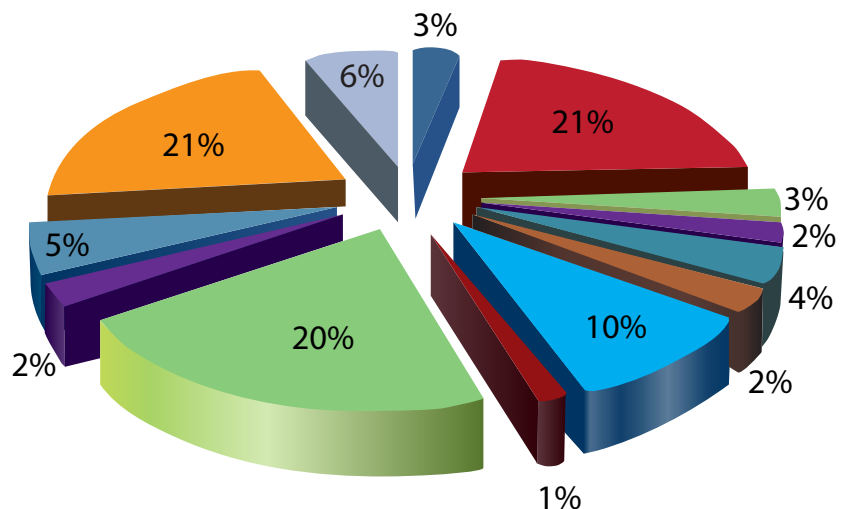
Human Resources Office

The Human Resources (HR) Office oversees and manages recruitment and selection, compensation and benefits, training and development, performance management, and workforce discipline of Judiciary employees. The HR Office also ensures compliance with federal and local employment-related statutes, administrative employee management policies, and promulgated personnel rules and regulations of the Judiciary. The HR Office strives to continuously improve standards to attract and maintain a competent, skilled and professional workforce. The HR Office provides leadership for the development, execution, and management of numerous human resource programs and policies. The HR Office’s primary objective is to align the Judiciary’s mission, vision, goals, and objectives with its Strategic Plan; and to continuously improve standards to attract and maintain a competent, skilled and professional workforce.

Barbara Jean T. Perez, *Human Resources Administrator*

2019 Staffing Levels

- Administrator of the Courts (12)
- Courts and Ministerial (85)
- Client Services and Family Counseling (13)
- Court Programs (7)
- Financial Management (16)
- Human Resources (7)
- Judges Chambers (38)
- Judicial Hearings (4)
- Marshals (81)
- Management Information Systems (9)
- Procurement & Facilities Management (21)
- Probation Services (85)
- Supreme Court (24)



Financial Management Division

Financial Management Services is responsible for the effective management and administration of the Judiciary's financial resources. It also has administrative and fiduciary responsibilities over trust funds established by the courts or by law on behalf of its wards, victims, and other clients. The duties of Financial Management Services include: financial reporting; budget, revenue and expenditure forecasting; overseeing revenue collection; managing appropriations from federal and local sources; processing payroll for more than 400 Judiciary employees; handling accounts receivable, accounts payable, and cash disbursement; developing internal audit financial policies and procedures; conducting internal audits; and ensuring compliance with local and federal laws and regulations. Financial Management Services coordinates and works with the ePayments (Online) Project Team to facilitate the online payment process for court and traffic clearances, making it easier and more convenient for the public to obtain these documents.

Ma. Dianne O. Gudmalin, *Finance Administrator*

Management Information Systems

Management Information Systems (MIS) is responsible for all aspects of the Judiciary's computer network and information systems at the Guam Judicial Center, Judicial Annex (Historic Courthouse), and the Compiler of Laws in Hagåtña, as well as the Northern Court Satellite (NCS) operation in Dededo. MIS provides technical support for the Judiciary's case management system, JustWare, which is used by nearly all Judiciary employees for all case-related records and filings. MIS also supports the Enterprise Resource Planning (ERP)/Logos software database application, used to manage all human resource, purchasing and accounting transactions of the Judiciary. In addition to application maintenance and support, MIS maintains all security access servers for entrance throughout Judiciary facilities, video conferencing for inmate appearances, and facility management servers (air conditioning and elevator controls). MIS plays a critical role in hosting and maintaining law-enforcement databases used by both local and federal law enforcement agencies providing information relating to criminal history, background checks, warrants, sex offender history, and other information vital to enforcement of all local and federal laws. Systems include: Virtual Computerized Criminal History (VCCH) system, National Crime Information Center (NCIC), Automated Fingerprint Identification System (AFIS), and the Criminal Justice Information System (CJIS).

In 2019, MIS saw an increased emphasis on protecting the Judiciary's data systems from cyber security threats and a streamlining of the technology infrastructure to better serve both internal and external customers and patrons. In addition, MIS and the JustWare team continue to expand and enhance the Superior Court eFiling system. In 2019, a total of 1,002 Master Calendar Case (MCC) types were electronically filed in the Superior Court. In addition, the Small Claims eFiling pilot program with Cars Plus continued to grow, with 94 cases filed in 2019. Significant progress has also been made in creating a public access feature for the Judiciary's JustWare system, which will eventually enable online access to cases and court documents.

Joseph Mannion, *Management Information Systems Administrator*

Procurement and Facilities Management

The Procurement and Facilities Management (PFM) Office has two primary responsibilities in supporting Judiciary operations. PFM administers the purchases and contracts for supplies, services, construction, professional engineering services, professional consulting services, and group health insurance for Judiciary employees. It also manages capital improvement projects, executes Judicial Building Fund projects, provides contract management services, and performs other duties related to negotiation and management with vendors. A major undertaking in 2019 involved the replacement of skylights and roof repair projects of the Guam Judicial Center, which was completed in June 2019. Significant procurement projects included: a new firewall system for the court's computer network, a security system and equipment upgrade for the Northern Court Satellite, and a software upgrade for the Security Access and Control System (SACS) for the facilities at the Guam Judicial Center in Hagåtña.

Carl V. Dominguez, *Procurement and Facilities Management Administrator*



Client Services and Family Counseling

The mission of the Client Services and Family Counseling Division (CSFC) is to provide clinical services in support of the judicial process, which is the foundation for its programs, services, collaboration, and outreach. CSFC provides essential support to the various courts through the delivery of clinical and forensic evaluation services. These services assist the court in making informed decisions.

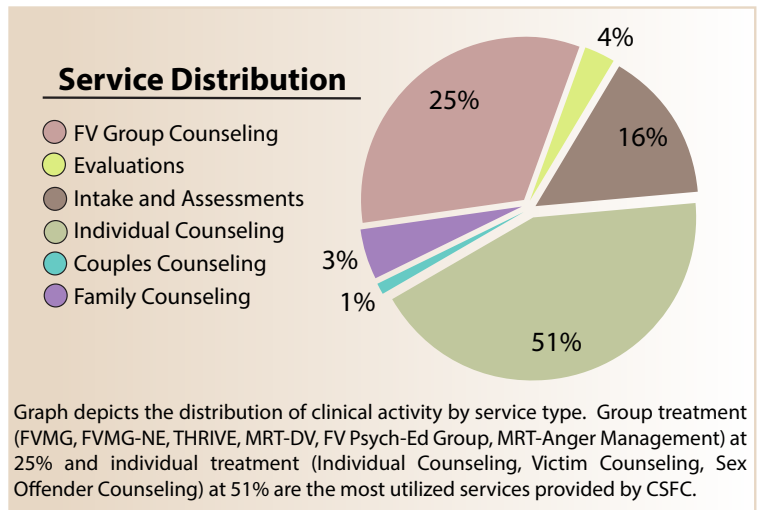
CSFC plays a role in evaluating defendants, juveniles and their families and advising the court regarding their behavioral health care needs and additional supports. In addition, CSFC provides court involved individuals and their families with a variety of therapeutic, psychological, consultative and educational services. Coordination and collaboration with probation and other service providers on their behalf is essential for the delivery of individualized, holistic and integrated services. CSFC is committed to the importance of therapeutic outcomes for its clients and will continue to be proactive, responsive and creative in ensuring that CSFC programs meet the needs of those served.

In 2019, CSFC staff provided professional consultation and technical assistance with grants and projects, such as the Judiciary's Strategic Plan, the CSC Management Committee/Guam Adult Reentry Court Team, the Guam Family Justice Reform, and with program development and ongoing support of the specialty courts for Mental Health, Family Violence, and Juvenile and Adult Drug Courts. In addition, the Judiciary continued to contract clinical services to the Department of Youth Affairs (DYA) which were funded through DYA to ensure that treatment services are not interrupted for the youth at the facility. In addition, Dr. Juan Rapadas continued to provide weekly on site and on call case consultation to DYA staff.

Virginia W. Yasuhiro, CSFC Division Administrator

	Visits	No Shows	Client r-s	CSFC r-s	Total
Forensic Evaluations	101	25	1	12	139
Psychological Evaluations	17	16	0	6	39
Psychosexual Assessments	24	1	0	3	28
Risk Assessments	1	0	0	0	1
Intake and Assessments	571	287	119	57	1034
Individual Counseling	1763	616	460	196	305
Couples Counseling	17	8	4	5	34
Family Counseling	102	17	28	8	155
Group Counseling	874	1044	21	17	1956
WRAP/Treatment Team	4	0	0	0	4
Therapeutic Visit	2	1	4	1	38
Grand Total	3506	2015	637	305	6463

Table depicts the type and quantity of services provided by CSFC. 3503 client treatment visits were held, with 2012 no shows and 638 client re-schedules in 2019.

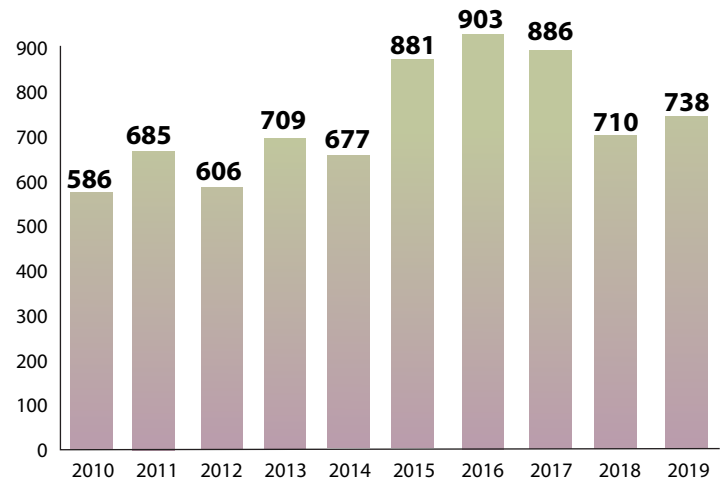


Graph depicts the distribution of clinical activity by service type. Group treatment (FVMG, FVMG-NE, THRIVE, MRT-DV, FV Psych-Ed Group, MRT-Anger Management) at 25% and individual treatment (Individual Counseling, Victim Counseling, Sex Offender Counseling) at 51% are the most utilized services provided by CSFC.

	2015	2016	2017	2018	2019
Criminal Felony	247	266	286	288	328
Criminal Misdemeanor	427	277	321	220	218
Domestic	12	8	8	10	6
Juvenile Delinquency	104	171	161	101	108
Juvenile Proceeding	59	77	70	83	75
Juvenile Drug Court	31	102	38	3	1
Protective Order	0	1	2	5	2
TOTAL	881	903	886	710	738

Table provides a comparison of number of new case types received in 2015-2019. In 2019, CSFC received a total of 738 cases, compared to 710 in 2018.

Ten-Year Referral Trends



Graph shows the trend in referrals to CSFC over a ten-year period. 2019 saw a slight increase of 3.94% in referrals over 2018.

Marshal Services Division

The Marshal Services Division is responsible for ensuring the safety and security of judicial officers, court employees, and patrons at the judicial facilities, including the Guam Judicial Center and the Historic Courthouse in Hagåtña, the Northern Court Satellite in Dededo, and Erica’s House family visitation center. As the law enforcement arm of the Judiciary, the division covers a wide range of duties, including preserving order in the courtrooms, handling defendants in connection with their court appearances, serving court documents, and executing warrants.

The Marshal Services Division consists of six sections: Administrative, Security, Civil & Small Claims, Training and Staff Development, and Northern Court Satellite; as well as three units: Supreme Court Security, Criminal Justice Information System (CJIS)/National Crime Information Center (NCIC), and Child Support.



Security Services Section and Northern Court Satellite Section	
Adult detainees managed	7,223
Department of Youth Affairs clients managed	542
Visitors to the Judicial Center (Hagåtña)	178,029
Visitors to the Historic Courthouse (Hagåtña)	64,971
Visitors to Northern Court Satellite (Dededo)	35,528
NCIC Unit	
Criminal misdemeanor and felony files processed	3,477
Firearm ID applicant checks processed and submitted to the FBI	916
Background history checks for the courts and law enforcement agencies	706
Warrants entered	728
Warrants cleared	579
Training and Staff Development Services Section	
Types of classes conducted	28
Total number of sessions taught	105

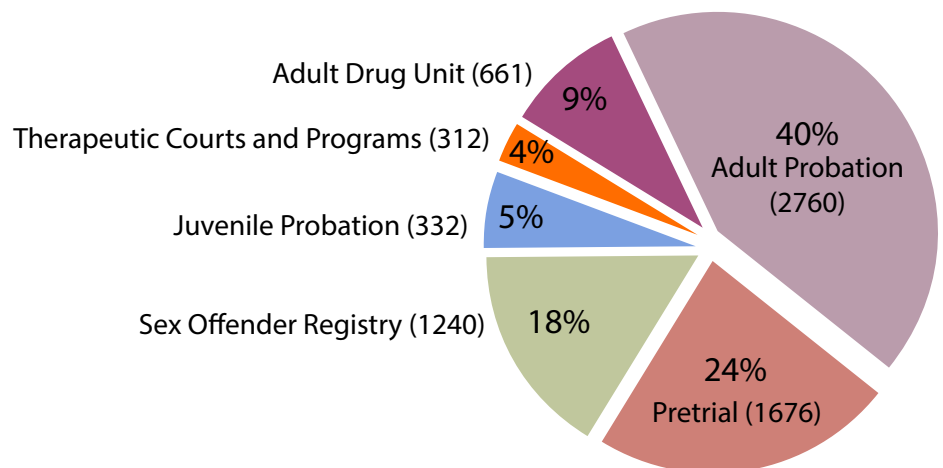
Despite a dramatic loss of personnel in 2019, with 10 deputy marshals and one data entry clerk separating due to retirement and resignation, the Marshals Division continues to meet its duties and responsibilities through the implementation of collateral duty assignments and the resourceful use of its existing personnel. Notable events and activities in 2019 include the capture of an escapee from the Department of Youth Affairs, joint warrant operations with the U.S. Marshals Service, providing security training for judicial officers from the Philippines, and providing security services for high profile events, including the Inauguration for Gov. Lou Leon Guerrero and Lt. Gov. Joshua F. Tenorio, Pacific Judicial Conference events, and the State of the Judiciary Address. The Marshals Division, with the Probation Services Division, continued to work toward supporting morale and increasing job satisfaction by jointly planning and preparing for the 2nd Law Enforcement Awards Banquet to be held in 2020.

Troy M. Pangelinan, *Marshal of the Courts*

Probation Services Division

The mission of the Probation Services Division (PSD) is to reduce the incidence and impact of criminal behavior of court-involved juveniles and adults by using evidence-based practices and treatment strategies that change criminal thinking, produce positive outcomes, and ultimately increase community safety. In expanding the use of more data driven practices, individuals are held accountable and still have opportunities for successful outcomes. The division continues its work towards the use of assessment tools and case planning to gauge risk levels and identify need areas to better serve its clientele and the community by focusing resources and supervision on moderate to high-risk offenders.

2019 PROBATION SERVICES CASELOAD DISTRIBUTION



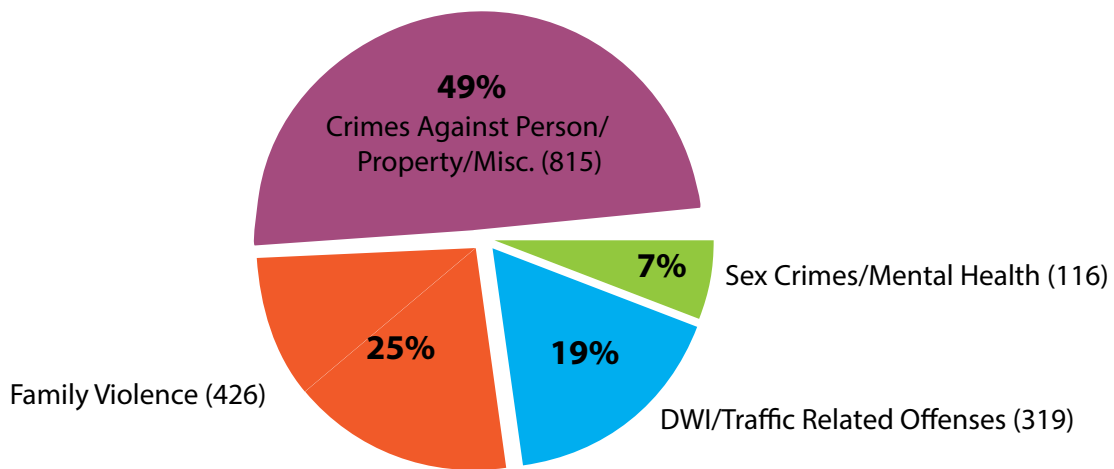
Probation Services Division (continued)

PSD is comprised of the Intake/Drug Testing Unit, Pretrial Services Section, Adult Probation Office, Sex Offender Registry, Adult Drug Unit, Juvenile Probation Office, Alternative Sentencing Office, and the Guam Immediate Violations Enforcement (GIVE) Program. The division holds a key role in seven treatment courts: Adult Drug Court, Mental Health Court, Veterans Treatment Court, Juvenile Drug Court, Guam Reentry Court, Driving While Intoxicated Treatment Court, and the Guam Family Recovery Program. PSD also tracks and enforces the payment of fines, fees, court costs, restitution payments to victims and court ordered treatment services, in addition to administering drug and alcohol testing, providing community service and service learning programs, and other educational/rehabilitative programs as part of a preventive effort to control the increase of new cases and reduce offender recidivism. In 2019, a new unit, the Electronic Monitoring Unit, was created as a result of the implementation of the Electronic Monitoring Program.

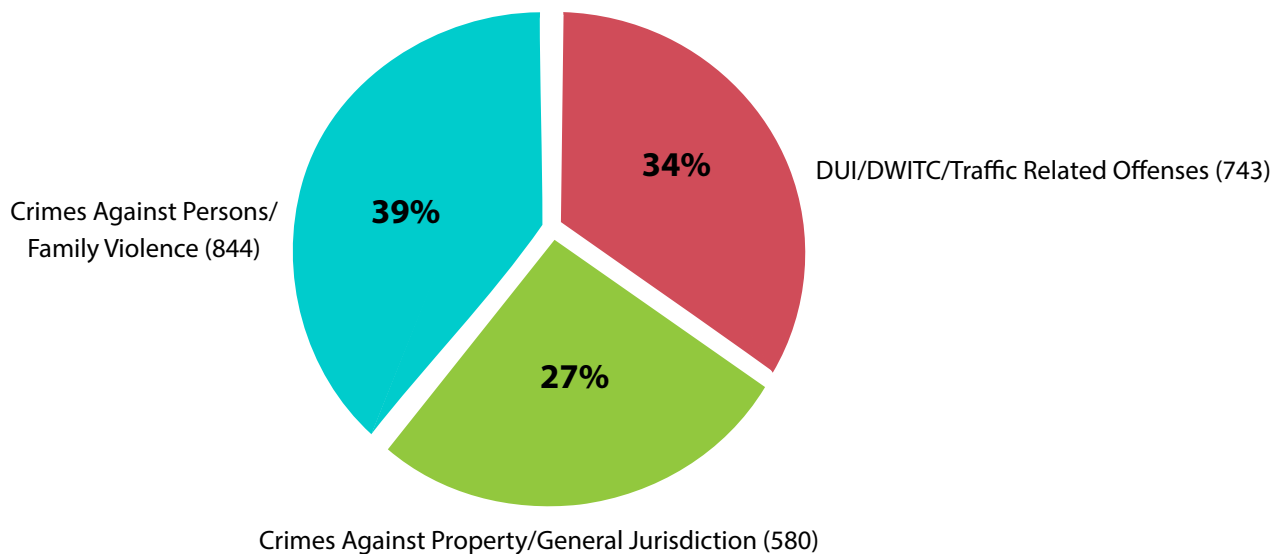
Protecting and keeping the community safe is accomplished by monitoring adherence to court orders for those clients released pending disposition of their criminal cases by holding them accountable when they fail to comply with any or all conditions of their pretrial release or probation through violation proceedings.

Rossanna Villagomez-Aguon, *Chief Probation Officer*

2019 PRETRIAL CASELOAD DISTRIBUTION

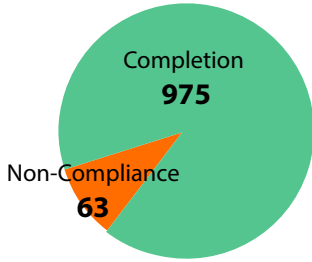


2019 ADULT PROBATION CASELOAD DISTRIBUTION

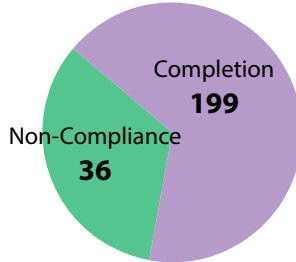


ALTERNATIVE SENTENCING OFFICE PROGRAM STATISTICS

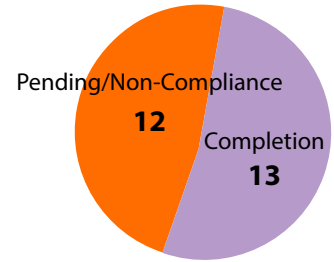
Driving With Care Program (English)
Referrals 1,038



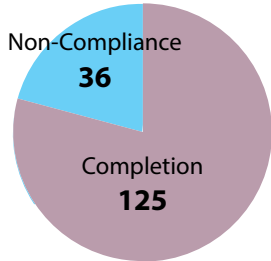
Driving with Care Program (Chuukese)
Referrals 235



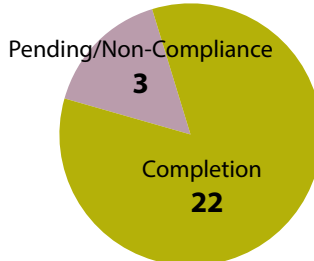
Domestic Abuse Project
Referrals 25



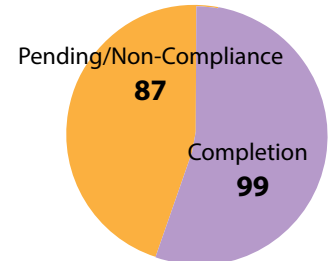
Anger and Stress Management Program
Referrals 161



Cultural Arts Program
Referrals 25

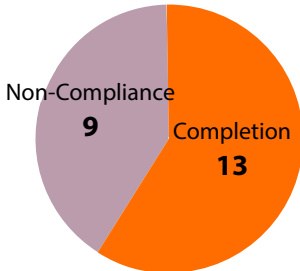


Petty Theft Diversionary Program
Referrals 186

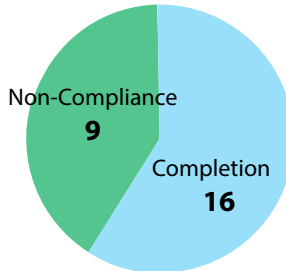


ALTERNATIVE SENTENCING OFFICE: JUVENILE PROGRAMS

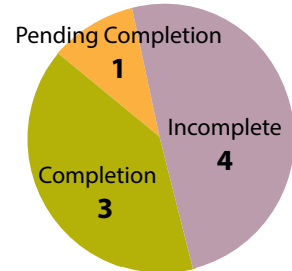
Anger and Stress Management
Referrals 22



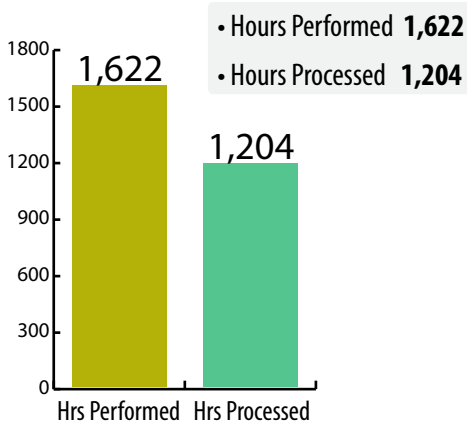
Court Crime Prevention Program
Referrals 25



Moral Reconciliation Therapy
Referrals 8



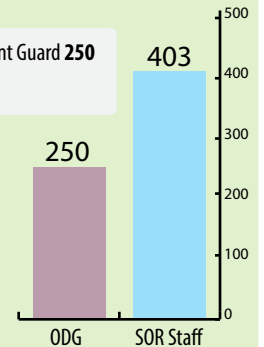
Community Service Program - Adults
Referrals 601



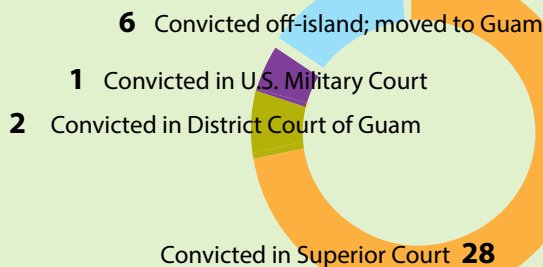
SEX OFFENDER REGISTRY OFFICE

Number of Physical Addresses Verified 653

- During Operation Deviant Guard 250
- By SOR staff 403



Convicted Sex Offenders Registered 37





COURT GOVERNANCE AND ADMINISTRATION

JUDICIAL COUNCIL OF GUAM

The Judicial Council of Guam is the governing body of the Judiciary of Guam. Pursuant to law, it is composed of all full-time Justices of the Supreme Court, the Presiding Judge of the Superior Court, and an appointed Superior Court Judge. The current composition of the Judicial Council was created in 2003, and in 2004, after an amendment to the Organic Act of Guam effectuated by the United States Congress in Public Law 108-378, the judicial branch was declared a separate and co-equal branch of the Government of Guam. Under 48 U.S.C. § 1421-1(b), the Chief Justice of Guam retains all supervisory authority of the judicial branch. With the advice of the Judicial Council, the Chief Justice governs the divisions and offices within the Judiciary of Guam.

The Judicial Council holds monthly regular meetings. Public notice is provided of all regular meetings, and any interested person may attend to learn more about the work of the Judiciary as it ensures the fair administration of justice to the people of Guam.

In 2019, the Judicial Council adopted 29 resolutions, which are available for review on the Judiciary of Guam website. These resolutions addressed governance of the judicial branch, including:

- *Increase of Fees and Newly Proposed Fees for the Judiciary of Guam*
- *Approval of Service Animal Policy and Procedures*
- *Approval of the FY2020 Judiciary of Guam Budget*
- *Approval of the Judiciary's Volunteer Guardian ad Litem Guidelines*
- *Approval of the Judiciary's Employee Assistance Program*



Members of the Judicial Council of Guam:

Chief Justice F. Philip Carbullido, *Chairperson*
Justice Robert J. Torres
Justice Katherine A. Maraman
Presiding Judge Alberto C. Lamorena III
Judge Arthur R. Barcinas

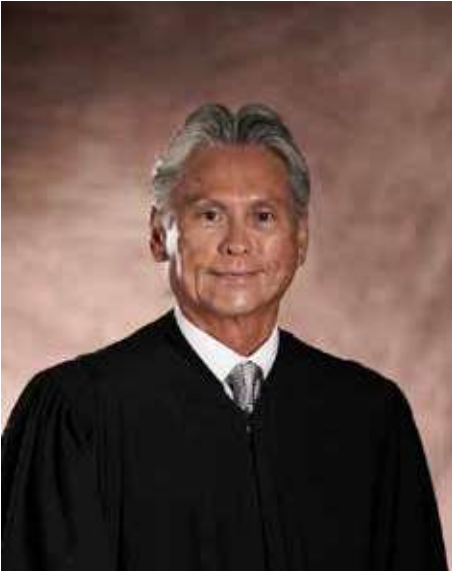
JUDICIAL COUNCIL OF GUAM

The Administrative Office of the Courts has the primary responsibility of ensuring the efficient and effective operations of the Judiciary of Guam, consisting of shared services provided to the Supreme Court of Guam and Superior Court of Guam. The Administrative Office oversees the following five divisions of the Judiciary: Court Administrative Services (Court Programs, Human Resources, Financial Management, Management Information Systems, and Procurement and Facilities Management), Client Services and Family Counseling, Probation Services, Marshal Services, and Courts and Ministerial.

The Administrative Office of the Courts is comprised of:

Kristina L. Baird, *Administrator of the Courts*
Robert S. Cruz, *Deputy Administrator of the Courts*
Alicia A.G. Limtiaco, *Director of Policy, Planning and Community Relations*
Andrew Serge Quenga, *Staff Attorney for the Unified Judiciary of Guam*
Daniel F. Mensching, *Staff Attorney for the Unified Judiciary of Guam*

Justices of the Supreme Court of Guam



Chief Justice F. Philip Carbullido was appointed to the Supreme Court of Guam in 2000 and is currently serving his fourth term as Chief Justice.

Chief Justice Carbullido formerly served as chair of the Education Committee of the Pacific Judicial Council (PJC), which consists of the Chief Justices of Guam, the Commonwealth of the Northern Mariana Islands (CNMI), the Republic of Palau, the Federated States of Micronesia, the Republic of the Marshall Islands, and American Samoa. The PJC provides training for judicial officers and administrators throughout the Pacific. Additionally, Chief Justice Carbullido previously served as Vice President and as a member of the Board of Directors of the Conference of Chief Justices, a forum comprised of the highest judicial officers of the United States, its commonwealths, and its territories. He continues to serve as Justice *Pro Tempore* for the Supreme Court of the CNMI. Chief Justice Carbullido chairs the Judiciary's 2020-2023 Strategic Plan Focus Area on Effective Case Management and Timely Resolution, the subcommittee on the Guam Rules of Appellate Procedure, and the Board of Trustees for the Public Defender Service Corporation.

Chief Justice Carbullido received his B.S. in Political Science in 1975 from the University of Oregon and his Juris Doctor degree in 1978 from the University of California, Davis School of Law. He and his wife, Fay, have four children and one grandson, Kellan Philip.



Associate Justice Robert J. Torres, Jr. was appointed to the Supreme Court of Guam in 2004 and has served two terms as Chief Justice.

Justice Torres is Immediate Past President of the American Judges Association and serves on its Executive Committee and Board of Governors. Over the past few years, he has been selected by the National Center for State Courts to educate and assess the courts in various developing countries in Asia and the Pacific, lecturing in more than 20 countries on a variety of subjects including the International Framework for Court Excellence, cultural competency, court community communication, alternative dispute resolution, technology, and judicial ethics and discipline. Justice Torres also serves as Justice *Pro Tempore* for the Supreme Court of the CNMI and chairs various Judiciary subcommittees, including the 2020-2023 Strategic Plan Focus Area on Technology.

Justice Torres received a B.B.A. in Accounting (*magna cum laude*; Beta Gamma Sigma; Beta Alpha Psi) in 1980 from the University of Notre Dame, a Juris Doctor degree from Harvard Law School in 1985, and was awarded a Doctor of Laws (LL.D.), *Honoris Causa*, from the University of Cebu and from Centro Escolar University in the Philippines. He and his wife, Mary, have three children and ten grandchildren.



Associate Justice Katherine A. Maraman joined the Supreme Court of Guam in 2008 and served as Chief Justice from January 2017 to January 2020. She was the first female Chief Justice of Guam. Prior to her appointment to the Supreme Court, she served as a Judge for the Superior Court of Guam for 14 years.

Justice Maraman serves as a part-time Associate Justice for the Supreme Court of Palau and as Justice *Pro Tempore* for the Supreme Court of the CNMI. She chairs the Judiciary's 2020-2023 Strategic Plan Focus Area on Mental Health, Substance Use Disorders, and Treatment Courts; the Drafting & Grading Committee for the Board of Law Examiners; and the Criminal Justice Automation Commission. Additionally, Justice Maraman chairs the Judiciary's subcommittee on the Guam Rules of Criminal Procedure and co-chairs the subcommittees on the Guam Criminal Jury Instructions, Guam Rules of Evidence, and Guam Rules of Civil Procedure. She is also an Adjunct Professor at the University of Guam.

Justice Maraman received a B.A. in Economics, *cum laude*, from Colorado College and a Juris Doctor degree from the University of New Mexico.

Judges of the Superior Court of Guam



Presiding Judge Alberto C. Lamorena III presides over the Superior Court of Guam and is a member and former chairman of the Judicial Council, the Guam Public Defender Service Corporation Board of Trustees, and the Guam Board of Law Examiners. He is Chairman of the Committee on Judicial Discipline. He previously served as chairman of the Criminal Justice Automation Commission, which he founded, as chairman of the Board of Directors for the Guam Legal Services Corporation, and as a member of the Committee on Attorney Discipline for the District Court of Guam under the late Chief Judge Cristobal C. Duenas. Prior to his appointment to the bench in 1988, he maintained a private practice and was an accomplished legislator serving in leadership positions, such as Chairman of the Committee on Ways and Means and Minority Leader, in the 15th through 19th Guam Legislatures. As Chairman, he implemented object category budgeting, which is a practice still being utilized today. He established the Pacific Judicial Council (PJC) in 1991, whose membership includes justices and judges from jurisdictions in the Western Pacific. He was elected as PJC's first President and was reelected three times thereafter. He currently serves as PJC's Treasurer.

Presiding Judge Lamorena initiated the concept of therapeutic courts in Guam. He established the Adult Drug Court, Family Violence Court, Mental Health Court, and DWI Treatment Court; served as chairman of the task force to create the Veterans Treatment Court; and created the Adult Reentry Court for high- and medium-risk offenders who are likely to recidivate, the Family Drug Court for families in need of services, and the GIVE Program for defendants with multiple probation violations. He currently presides over General Jurisdiction cases, DWI Treatment Court, and Adult Reentry Court. He co-chairs the Judiciary's 2020-2023 Strategic Plan Focus Area on Education and Training/Employee Excellence and Satisfaction, and he chairs the Criminal Sexual Offender Management Committee.

Presiding Judge Lamorena received a B.A. in Political Science from the University of Illinois, Urbana in 1971, a B.A. in Accounting from the University of Texas, Austin in 1974, and his J.D. from Drake University in Des Moines, Iowa in 1977. He also received an honorary Doctor of Law degree from the University of Guam in 1997 in recognition of his distinguished service towards the advancement of the people of Guam. He is active in various civic and community organizations and was recognized by the Lions Club International Foundation as a Melvin Jones Fellow for dedicated humanitarian services.



Judge Anita A. Sukola maintained a private practice for nearly 11 years and was a full-time Assistant Professor at the University of Guam prior to her judicial appointment in 2002. Her public service includes: Director of Education (1989-1991), Deputy Director of Education (1987-1988), and Attorney at the Public Defender's Office. She also served as legal counsel for the Port Authority of Guam Board of Directors and the Chamorro Land Trust Commission, as well as Staff Attorney to Senator Don Parkinson (17th Guam Legislature). She currently presides over the Adult Drug Court and co-chairs the Judiciary's 2020-2023 Strategic Plan Focus Area on Effective Case Management Practices and Timely Resolution.

Judge Sukola obtained a B.A. in History and Secondary Education from Washington State University in 1973, a Masters in Administration and Supervision from the University of Guam in 1975, and a J.D. from the People's College of Law in 1983.

Judge Arthur R. Barcinas has served as a Judge of the Superior Court of Guam since 2005. He maintained a private practice for 14 years prior to his judicial service, and he served as a Hearings Officer for Small Claims Court, as Traffic Court Judge *Pro Tempore*, and as an Administrative Hearings Officer prior to becoming a Judge. He also served as legal counsel to Governor of Guam Felix P. Camacho and as Chairman of the Chamorro Land Trust Commission Board of Directors.

Judge Barcinas currently presides over Mental Health Court and General Jurisdiction cases. He is a member of the Judicial Council and chairs the Education Committee of the Pacific Judicial Council. He co-chairs the Judiciary's 2020-2023 Strategic Plan Focus Area on Mental Health, Substance Use Disorders, and Treatment Courts, and the subcommittee on Rules Governing the Admission to the Practice of Law and the Rules for the Discipline of Attorneys. He is a member of several other Judiciary subcommittees on rule drafting and revision.

Judge Barcinas entered military service in 1982 and is a distinguished military graduate. He received his commission as Second Lieutenant while attending the University of Hawaii at Manoa, where he received a B.S. in Political Science in 1986. He received a J.D. from Gonzaga University School of Law in 1989. Judge Barcinas has three wonderful daughters.



Judges of the Superior Court of Guam



Judge Vernon P. Perez was appointed to the Superior Court of Guam in 2008. He began his legal career as an Assistant Attorney General in the Family Division of the Office of the Attorney General of Guam. In 2002, he became a JAG for the Guam National Guard and serves part-time as the Staff Judge Advocate in the rank of Lieutenant Colonel. He previously served as: Executive Director of the Guam Civil Service Commission; Legislative Assistant to then-Senator Felix P. Camacho; Press Secretary to Congressman Ben Blaz, U.S. House of Representatives; and a Math and English teacher for the Guam Department of Education.

Judge Perez currently presides over General Jurisdiction cases and is assigned the Family Violence Court docket, which includes all family violence related felony, misdemeanor, domestic, protective order and civil restraining order cases. He co-chairs the Judiciary's 2020-2023 Strategic Plan Focus Area on Community Relations/Stakeholders and the subcommittee on E-Filing Rules. He has also served as the President of the Guam Law Library Board of Trustees for several years.

Judge Perez obtained a B.A. from the University of California, San Diego in 1987 and a J.D. from the University of Hawaii William S. Richardson School of Law in 1997.



Judge Maria Teresa Bonifacio Cenzone was appointed to the Superior Court of Guam in 2012 and is the first Filipina-American to serve on the bench in Guam courts. Prior to taking the bench, she had 15 years of experience in the private sector, serving as counsel to large local and international corporations as well as some of the largest agencies of the Government of Guam. Her previous civic involvement includes: member of the Guam Chamber of Commerce and its Armed Forces Subcommittee; Allied Member, Guam Hotel and Restaurant Association; member-at-large and Secretary of the Guam Bar Association Board of Governors; and past President of the Board of Directors of the Guam Legal Services Corporation—Disability Law Center.

Judge Cenzone currently presides over General Jurisdiction cases and the Veterans Treatment Court. She chairs the Judiciary's 2020-2023 Strategic Plan Focus Area on Community Relations/Stakeholders.

Judge Cenzone received her B.A. from Marquette University and her J.D. from Loyola University Chicago School of Law, where she was the Cases Editor for the Loyola University Chicago Consumer Law Review. She received a Doctor of Public Service degree, *Honoris Causa*, from the University of Maryland University College in 2015 in recognition of her scholarly attainments and distinguished service.

In 2014, the Filipina Women's Network named Judge Cenzone as one of the 100 Most Influential Filipina Women in the World. She is a member of the Guam National Sports Shooting Federation and the Guam National Team in Shooting, winning Gold and Silver in the 2015 Pacific Games in Papua New Guinea. She is a member of the Guam Law Week Committee, which has won seven ABA Law Day Outstanding Activity Awards for Best Public Program.



Judge Elyze M. Iriarte currently presides over General Jurisdiction cases and is assigned the Adult Guardianship, Juvenile Delinquency, Child Custody, and Family Court dockets. She spearheads the Judiciary's Civil Justice Reform Pilot Program, which seeks to improve access, ensure procedural fairness, and reduce cost and delay in civil cases. As part of that initiative, she created the Judiciary's Settlement Conference Program, which generates civil case settlement opportunities. Since assuming the guardianship docket, Judge Iriarte has instituted educational prerequisites for new guardians and developed standardized forms for mandatory guardianship plans and more detailed, regular reporting. She also developed the Court Visitor program, which utilizes interns from the University of Guam's Division of Social Work to assist the court in evaluating the conditions of persons under guardianships. She has furthered the Judiciary's ongoing juvenile justice reform efforts by forming and chairing the Juvenile Justice Judges' Executive Committee, which educates practitioners on evidence-based practices, evaluates the court's handling of juvenile delinquency petitions and probation methods, examines detention policies, and encourages collaboration with stakeholders.

Judge Iriarte co-chairs the Judiciary's subcommittee on Rules of Civil Procedure and the 2020-2023 Strategic Plan Focus Area on Technology. Most recently, the Judiciary tasked her to preside over cases relevant to persons quarantined or isolated due to COVID-19.

Judge Iriarte was appointed to the Superior Court of Guam in 2016 after 15 years of practice in the private sector. She earned her B.A. in Law Letters & Society from the University of Chicago in 1998. She obtained her J.D. in 2001 from the University of Southern California School of Law, where she was the articles editor for the Southern California Review of Law & Women's Studies. She is admitted to practice law in Guam, California, Hawaii, Republic of Palau, and the Northern Mariana Islands.

Other Judicial Officers of the Superior Court of Guam



Magistrate Judge Benjamin C. Sison, Jr. was appointed to the Superior Court of Guam in 2016. Prior to his appointment as Magistrate Judge, he served as a part-time Referee presiding over traffic and small claims cases. He also actively practiced law from 1994, and served as a full-time Assistant Professor in the Criminal Justice and Social Sciences Department and Adjunct Professor for the Business Department of the Guam Community College. Between 1990 and 1992, he served as an Assistant Attorney General for the Washington State Attorney General's Office.

Magistrate Judge Sison received a B.S. in Biology in 1986 from the University of Hawaii at Manoa; a J.D. in 1990 from Boston College Law School; an M.B.A. in 1994 from Seattle University Albers School of Business; and an LL.M. in 2004 from the University of Washington School of Law.



Magistrate Judge Jonathan R. Quan was appointed to the Superior Court of Guam in September 2018. Prior to his appointment, he was in private practice for a total of eight years, during which time, he served as an Assistant Professor (tenured) at the Guam Community College. Magistrate Judge Quan then served as an Assistant Attorney General of Guam, where he was a senior Prosecutor responsible for the supervision and prosecution of felony and misdemeanor cases. Immediately prior to his appointment, he was the Assistant Attorney General – Solicitor assigned to the Guam Police Department and the Guam Customs and Quarantine Agency. Magistrate Judge Quan currently serves as a Major in the Guam Army National Guard.

Magistrate Judge Quan received a B.A. in International Relations and Asian Middle Eastern Studies in 1993 from the University of Pennsylvania. He received a J.D. in 1996 from Loyola Law School in Los Angeles, California. In his spare time, he has earned a 1st Degree Black Belt in Tae Kwon Do, a 1st Degree Black Belt in Aikido, and a 5th Degree Black Belt (“Punong Guro – Lakan Lima”) in Kali/Arnis/Eskrima.



Family Court Referee Linda L. Ingles has served as a judicial officer of the Superior Court of Guam for over 25 years. In 1993, she was appointed as a Judge *Pro Tempore*, adjudicating cases in Small Claims and Traffic Court, as well as domestic and family court matters. In 1995, she became the Administrative Hearings Officer, presiding over the Judicial Hearings Division of the Superior Court of Guam and providing expedited adjudication of child support matters. She currently presides over juvenile status offender cases, persons in need of services cases, designated family court matters, and the Guam Family Recovery Program. In 2018, she was appointed as a Judge *Pro Tempore* to conduct and oversee settlement discussions as part of the Superior Court's Settlement Conference pilot program.

After law school, she clerked for the Presiding Judge of the Superior Court of Guam. Prior to taking the bench, Referee Ingles practiced extensively in both the private and public sectors. As a founding partner of the law firm of Lamorena & Ingles, P.C., she litigated a multitude of civil, domestic, and criminal matters. She also served the public in various capacities as an Assistant Public Defender at the Guam Public Defender Service Corporation, legal counsel to Governor of Guam Paul M. Calvo, counsel for Guam Housing Corporation, and as counsel for various Senators of the Guam Legislature.

Referee Ingles received a B.S. in Political Science from the University of Oregon and a J.D. from Whittier College School of Law.



Administrative Hearings Officer B. Ann Keith was appointed to the Judicial Hearings Division of the Superior Court of Guam in 2016 to adjudicate child support cases on a full-time basis. Since moving to Guam in 1984, she has held positions at the District Court of Guam, the Office of the Attorney General of Guam, and the Supreme Court of Guam. Prior to her appointment as Administrative Hearings Officer, she was the Judiciary's Staff Attorney for nine years.

Administrative Hearings Officer Keith graduated *magna cum laude* and *Phi Beta Kappa* from the University of Colorado at Boulder, and received her law degree from the University of Tulsa College of Law. She is a member of the Muscogee Creek Nation Native American tribe.

DIRECTORY



SUPREME COURT OF GUAM

Chambers of	
Chief Justice F. Philip Carbullido	475-3413
Associate Justice Robert J. Torres	475-3300
Associate Justice Katherine A. Maraman	475-3589
Clerk of Court.....	475-3120/3162
Staff Attorney.....	475-3395
Supreme Court Security Section.....	475-3199
Facsimile.....	475-3140
Guam Board of Law Examiners (BOLE)	
C/O Supreme Court.....	475-3180
Facsimile.....	475-3181
Office of the Public Guardian.....	475-3173
Facsimile.....	472-0381
Guam Law Library	
Compiler of Laws.....	477-7623
Facsimile.....	472-1246

SUPERIOR COURT OF GUAM

Chambers of	
Presiding Judge Alberto C. Lamorena III	475-3410
Judge Arthur R. Barcinas	475-3502
Judge Anita A. Sukola	475-3323
Judge Vernon P. Perez	475-3223
Judge Maria T. Cenyon	475-3346
Judge Elyze M. Iriarte	475-3336

GENERAL ADMINISTRATION

Administrator of the Courts.....	475-3544
Deputy Administrative Director.....	475-3128
Director of Policy Planning and Community Relations.....	300-9282
Court Programs.....	475-3202
Judicial Educator.....	475-3191
Equal Employment Opportunity (EEO) Office	475-3374
Employee Assistance Program & ADA Coordinator.....	300-7993
Facsimile.....	477-3184

CLIENT SERVICES AND FAMILY COUNSELING DIVISION

Main.....	475-3383/3101
Facsimile.....	472-5450
TDD.....	477-8043

COURTS AND MINISTERIAL DIVISION

Main.....	475-3449
Clerk of Court.....	475-3331
Traffic Violations Bureau.....	475-3121/3326
Small Claims.....	475-3326/3274
Jury Commissioner.....	475-3440
Facsimile.....	472-2856
Northern Court Satellite.....	635-2510
Judicial Hearings Division	
Child Support Office.....	635-2501/2

MARSHALS DIVISION

Marshal of the Courts.....	475-3216
Deputy Chief Marshal.....	475-3315
Security Section.....	475-3161

PROBATION DIVISION

Chief Probation.....	475-3448
Pre-Trial.....	475-3466/3318
Alternative Sentencing Office.....	475-3305
Juvenile Probation Services.....	475-3322
Adult Probation Services.....	475-3375
Office Duty/Intake.....	475-3388/3174
Adult Drug Court.....	475-3361
Adult Drug Unit.....	475-3461
Facsimile.....	477-4944



Judiciary of Guam
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